

The Department of Defense Cyber Table Top Guidebook

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Department of Defense Cyber Table Top Guidebook

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Executive Summary

The Department of Defense (DoD) recognizes cyberspace as a warfighting domain and expects cyber-attacks to be part of future wars. DoD weapons and business systems operate in an increasingly complex, networked environment. System engineers and testers must design, verify, and validate cybersecurity, cyber survivability, and operational resilience requirements for all systems that interface with networks, platforms, sensors, maintenance systems, and other elements in the operational environment.

The acquisition and engineering communities need methods and tools to implement effective and affordable cybersecurity, cyber survivability, and operational resilience. The Test and Evaluation community needs procedures, methods, and tools to verify and validate these requirements earlier in the acquisition life cycle. Late discovery of vulnerabilities results in costly design changes or vulnerable systems in the field. This guidebook describes methods for early identification and categorization of cyber vulnerabilities, as well as identification of associated critical mission and system functions.

The Cyber Table Top (CTT) is a lightweight, intellectually intensive exercise that explores the effects of cyber offensive operations on the capability of US systems to carry out their missions. It is a wargame-like exercise that focuses on two teams with opposing missions: the military forces charged with executing an operational mission and the cyber mission forces attempting to oppose those military forces.

The CTT provides System Engineers, Program Managers, Information System Security Managers, Information System Security Engineers, testers, and other analysts with actionable information on cyber threats to mission execution. Actionable information includes potential system vulnerabilities, demonstrated means of exploitation of those vulnerabilities, and an assessment of the resulting mission impacts. This information enables leaders to allocate their limited resources more effectively toward delivering a system that will operate successfully in a cybercontested environment.

The CTT, in conjunction with other tools and processes, provides the Program Manager's engineering and test teams with opportunities for risk reduction throughout the life cycle of the acquisition Program and reduces the likelihood of discovering cyber vulnerabilities during Operational Test.

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1 Introduction

1.1 Purpose

Department of Defense (DoD) systems increasingly depend upon complex, interconnected, information technology (IT) environments. These environments are inherently vulnerable, providing opportunities for adversaries to compromise systems and negatively impact DoD operations and missions. Cybersecurity vulnerabilities, if exploited by a determined and capable cyber threat, may pose significant security risks to the DoD and its warfighters. The Cyber Table Top (CTT) process is a best-practice and includes an intellectual wargame-like exercise followed by analysis. The exercise and analysis in the CTT facilitates identification and comprehension of risks from potential cybersecurity vulnerabilities. The purpose of this guidebook is to provide an overview of the CTT process, guidance on performing a CTT, and instructions for generating actionable information on potential cyber threats for the Program Manager. This process and the templates can be tailored to meet individual organization or program needs.

1.2 Organization

This guidebook is divided into three chapters, including this overview chapter. Chapter 2 provides background information. Chapter 3 explains the four steps in the CTT process. Following Chapter 3 are an acronym list, glossary, and the appendices:

- Appendix A: References
- Appendix B: CTT Exercise Preparation Resources
- Appendix C: CTT Exercise Execution Resources
- Appendix D: CTT Post-Exercise Analysis Resources
- Appendix E: CTT Checklist

Dynamic and tailorable electronic resources are available online, at the CTT Intelink Website: https://intelshare.intelink.gov/sites/atlcoi/cyberTableTops/SitePages/Caution-Home.aspx

1.3 Audience

The intended audience for this guidebook includes Program Managers, Program Test Leads, Lead System Engineers, Information System Security Engineers (ISSEs), Information System Security Mangers (ISSMs), Chief Developmental Testers, Lead Developmental Test and Evaluation (DT & E) Organizations (LDTOs), Operational Test Agencies (OTAs), other Operational Test and Evaluation (OT & E) organizations, analysts performing the cybersecurity analysis, planning, or testing for DoD acquisition Programs and anyone conducting or participating in a CTT.

2 Background

Cyberspace is a critical warfare domain that includes the Internet, telecommunications networks, computer systems, embedded processors and controllers, and ubiquitous, rapidly evolving threats. A full-scale conflict with a nation state adversary will include cyber-attacks from insiders, supply chain manipulation, attacks over the network, and exploitation through radio frequency apertures. These attacks could be designed to cause mission effects via disruption, denial-of-service, data corruption, data exfiltration, and data or system destruction, in a coordinated fashion with kinetic and electronic warfare attacks.

2.1 DoD Cyber Strategy, Objectives, and Cybersecurity Policy

One of the strategic goals set for DoD cyberspace missions, outlined in The 2015 DoD Cyber Strategy (Reference (a)), is to "defend the DoD information networks, secure DoD data, and mitigate risks to the DoD mission." Mitigating known vulnerabilities in networks and systems is only one of the objectives of this strategic goal. The DoD recognizes it cannot prevent every cyber-attack, so the 2015 Strategy also states "the Defense Department must invest in resilient and redundant systems so that it may continue its operations in the face of disruptive or destructive cyber-attacks." The Summary of the 2018 National Defense Strategy of the United States of America (Reference (b)) further emphasizes these goals specifying an objective for the Department of Defense to "invest in cyber defense, resilience, and the continued integration of cyber capabilities into the full spectrum of military operations." Department of Defense Instruction (DoDI) 8500.01 "Cybersecurity" (Reference (c)) defines "Operational Resilience" and outlines the requirements to achieve operational resilience. The requirements include performing DT & E and OT & E to assess resilience and inform acquisition decisions. Acquisition policy requires conformance to DoDI 8500.01 and encourages effective cybersecurity throughout a system's life cycle.

2.1.1 Mission-Based Cyber Risk Assessments

The DoD Cybersecurity Test and Evaluation Guidebook v2.0 (Reference (d)) defines and promotes the conduct of Mission-Based Cyber Risk Assessments (MBCRAs) throughout the system development lifecycle. The Cybersecurity T & E Guidebook, v2.0, supports DoD policy (DoDI 8500.01, DoDI 5000.02, DoDI 5000.75, References (c), (e), (f)) which mandates that acquisition programs evaluate cybersecurity in the conduct of risk management activities, that cybersecurity risks be assessed at technical reviews, and that evolving Programs and system cyber threats be used to determine operational impacts. Risk assessment methodologies should be consistent with the National Institute of Standards and Technology (NIST) Special Publication (SP) 800-30, "Guide for Conducting Risk Assessments" (Reference (g)). Since NIST SP 800-30 is adaptable by design, it provides a framework for numerous methodologies that are in use throughout DoD.

Programs should select the methodology that is most aligned to their Program needs (e.g., information, resources, and schedule). IDA Paper P-8736, "Comparative Review of DoD Mission-Based Cyber Risk Assessments," reviews many MBCRA methodologies and provides a diagram to help Programs select a MBCRA methodology (Reference (h)). Appendix X3 of the Cybersecurity T & E Guidebook (Reference (d)) also summarizes these MBCRA methodologies and includes the

decision diagram.

The CTT is one of the MBCRA methodologies consistent with NIST SP 800-30 (Reference (g)). The Naval Air Systems Command, Integrated Systems Evaluation, Experimentation and Test (ISEET) Department in conjunction with the Test Resource Management Center (TRMC) and the National Cyber Range (NCR) originally developed the CTT and the process was refined by incorporating lessons learned with each CTT conducted (Reference (i)). CTTs are useful for early characterization of cyber vulnerabilities and associated mission impacts and are easily adapted as DoD policies are updated.

2.2 CTTs Across the Acquisition Life Cycle

The Cybersecurity T & E Guidebook (Reference (d)) describes a six-phase, iterative process for cybersecurity T & E (Figure 1). Unlike many MBCRA methodologies, CTTs can be used at any time in a system's life cycle (as represented by the Lower Fidelity, Higher Fidelity indicators under "Mission-Based Cyber Risk Assessments" in Figure 1). CTTs can be a tool to understand the cybersecurity, cyber survivability, and operational resilience requirements prior to Milestone A; expanded to support the characterization of the cyber-attack surface prior to Milestone B; applied in the vulnerability assessments prior to Milestone C; and used to inform continuous monitoring after Milestone C.

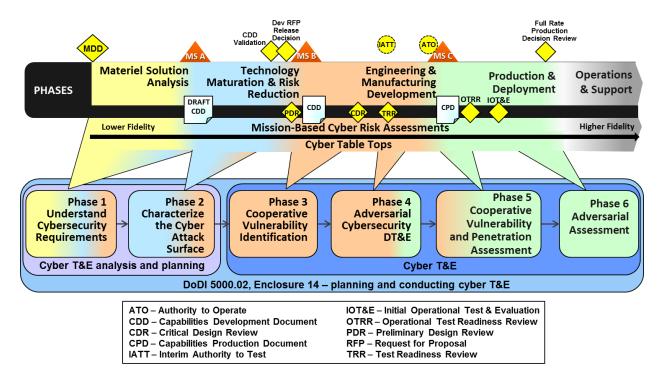


Figure 1. Cybersecurity T & E Process Mapped to the Acquisition Life Cycle

CTTs can supplement risk assessment reporting for the Risk Management Framework (RMF, Reference (j)) in support of obtaining an Authorization to Operate (ATO). The results allow Program Managers, ISSMs, ISSEs, engineers, and testers to assess the risk of cyber threats to a system. Through an understanding of mission-based cyber risk, decision makers can then

prioritize what to test, and what risks will be accepted or mitigated, or what requires further investigation in the engineering process.

2.3 CTT Purpose and Benefits

The purpose of the CTT process is to provide Program Managers, ISSMs, ISSEs, system engineers, testers, and other analysts with actionable information on cyber threats to mission execution.

Actionable information includes potential system vulnerabilities, demonstrated means of exploitation of those vulnerabilities, and an assessment of the resulting mission impacts. The Program leadership determines what actions are required to reduce, mitigate, or counter the risks identified in the CTT. This information enables leaders to allocate their limited resources more effectively in delivering a system that will operate successfully in a cyber-contested environment.

The activities in the four successive steps of the CTT build on one another to generate:

- Risk matrices based on expected mission effects
- Recommended actions that may increase resistance and resilience to cyber-attacks

Chapter 4 provides more details about the activities and products in each step and provides estimates for how long each step may take. CTTs do not produce an exhaustive and comprehensive list of everything an attacker could possibly do to the system. They should generate a representative set of attacks, exploiting potential vulnerabilities based on the information presented.

Available intelligence can play an important role in the CTT, but often the intelligence information may be very limited. There is a subtle but important distinction to note about the CTT: the goal is to identify the systems and capabilities the cyber opposition forces could target that would have a major impact on the success of an operational mission, not what an adversary is known to be targeting.

Although it is very difficult to determine enemy intentions, a focus can be put on enemy potential capabilities. The CTT helps prioritize which attack surfaces are the most exploitable and which attack methods, if successful, could be the most harmful to the mission. By understanding known adversary capabilities or intentions as well as what gaps lie within the intelligence community and what can potentially be exploited in the system, the Program begins a feedback loop to iteratively either request key information from the intelligence community or to share CTT results with the intelligence community. The intelligence community can then look specifically at the areas explored in the CTT to provide feedback to the Program in the future. With the increased knowledge, the Program can reduce risk and inform system engineering and developmental testing of emerging systems. It is also a means to partner with the intelligence community to inform validated online lifecycle threat (VOLT) reports and relevant cyber threat assessments.

The CTT process offers multiple benefits:

- Socializes the concept of cybersecurity as a warfare domain with Program Office leadership.
- Bridges the gap between the IT and functional mission viewpoints through a disciplined approach to co-educate.
- Looks beyond a single system to the cybersecurity vulnerabilities of system of systems (SoS) and family of systems (FoS) within the disciplined context of a specific mission thread.
- Defines the first steps for early testing that can be conducted to collect empirical data to answer key questions aimed at the most critical unknowns.
- Enables knowledge and action that lead to more effective developmental test (DT) events and more successful operational test (OT) events.
- Identifies areas for improved operator and maintainer training.
- Identifies and characterizes potential mission risk from cyber effects.
- Aids in assessing contributing effects and impacts of supporting platforms, systems, and stakeholders in a mission context.

2.3.1 Risk reporting

Prior to executing a CTT, a risk methodology must be selected or determined by the program to guide the final reporting. Traditionally, risk is reported using a five by five matrix, as described in NIST SP 800-30 (Reference (g)). The analysis associated with producing the matrices may involve varying levels of rigor that includes analysis of threats, vulnerabilities, and impact. The CTT is a lightweight approach that focuses on understanding the technical risks and associated mission impact more than the threat. However, since the process is tailorable, the Program may decide to also focus on threats. Ultimately, the analysis approach needs to be understood prior to starting a CTT. By "beginning with the end in mind," the Program will ensure the actionable information is understood and able to be reported in an approved manner for the Program decision makers. This Guidebook assumes the use of a traditional five by five risk matrix.

3 CTT Process

This chapter presents the recommended method for planning, executing, analyzing, and reporting the results of a CTT.

The four steps in a CTT are

- 1. Exercise Preparation
- 2. Exercise Execution
- 3. Post-Exercise Analysis
- 4. Reporting

CTTs require a small team of personnel committed to performing all four steps and a larger group of participants (from the Program and other organizations) that are involved mainly in Exercise Execution. Throughout this chapter, "Exercise" will refer to all Step 2 activities.

Figure 2 illustrates the four CTT steps along with their major activities and average number of calendar days to complete (based on past CTTs). Smaller programs will likely have shorter timelines. See Appendix B for several examples for how programs can use CTTs. The critical step for generating the actionable information is Post Exercise Analysis (Step 3). The activities in Exercise Preparation and Exercise Execution are essential to set the environment and foundation that will ensure the data needed during Post Exercise Analysis produces a successful outcome for the Program. The CTT process is intended to be adaptable to fit the needs of many different users.



Figure 2. CTT Steps

3.0 Before Starting a CTT

In order to conduct an effective CTT, several conditions should be met:

Obtained buy-in from leadership. In order to earn leadership buy-in, the CTT advocate should emphasize the benefits of the process and motivate stakeholders. Typically, buy-in efforts involve giving an overview of the process and the expected results to leadership.

Gained approval from, process ownership by the Program Office, and established resource expectations. The Program Office leads the CTT, provides information and documentation about the systems in scope, the Program CTT schedule, and the manpower and funding constraints. Programs do not always plan for funding CTTs or include the necessary contractor support in their industry contracts.

Recruited an experienced CTT Facilitator. An experienced CTT Facilitator (see §3.1.1.1.2) has taken part in previous CTTs. The CTT Facilitator is prepared to guide the program leadership and CTT participants through the process by explaining the expectations of the Exercise and ensuring the activities and products are completed in each step.

Defined Operational Mission. The Program will select a mission from the known missions the system supports or from functions that the system provides.

Defined the intended subset of systems and interfaces that comprise the system under analysis in support of an identified operational mission (systems in scope). For example, will the focus be on an entire avionics platform system, a subsystem of the platform, or a FoS executing a common mission? Selection of the system under analysis determines factors such as duration, resources, and expertise of the participants in the CTT.

Determined the classification level of the CTT. The classification level constrains the cyber threat intelligence that can be shared, examined, and discussed in the CTT, and should be set based on the objectives for the CTT. The classification level may also exclude some participants. For mature Programs, the Security Classification Guide (SCG), developed as part of the Program Protection Plan (PPP), describes the level of classification, distribution statement, whether the findings may be released to foreign partners, and how to address cyber vulnerabilities discussed in the CTT and eventually documented in the report. Early in a Program's life cycle, when the SCG has not been finalized, an agreement with the Program Office for the CTT data and analysis results is necessary with respect to classification level, distribution statement, and to whom the information may or may not be released. Holding a CTT at the SECRET level, even if the Program system engineering and testing documents are For Official Use Only (FOUO) or unclassified, protects the potential cybersecurity vulnerabilities while their sensitivity is uncertain. The Program should also ensure they consider the classification of the aggregation of potential vulnerabilities. The CTT Intelink Website (§1.2) has overarching SCGs available to provide guidance to programs that do not have a SCG that delineates how to handle cyber vulnerabilities.

Agreed on and well-defined objectives (deliverables, timeline) for the CTT. The Program needs to define the objectives, risk reporting methodology, and schedule to guide the preparation and conduct of the event. Without clear objectives, participants will have mismatched expectations and divergent paths. This lack of unity can lead to delays or even the need to repeat part of the CTT.

3.1 Step 1 - Exercise Preparation

This step takes place over 30 - 60 days. The major activities performed during Exercise Preparation are:

- Select the Team members
- Define the Team missions and enabling scenarios
- Prepare Initial Mission Impact Assessment Methodology
- Define Likelihood Assessment Methodology
- Collect the reconnaissance documentation
- Define and develop the plans and products

3.1.1 Exercise Preparation - Teams

Personnel participating in a CTT are part of one of these Teams:

- Control Team
- Operational Team
- Cyber Opposing Force (OPFOR) Team

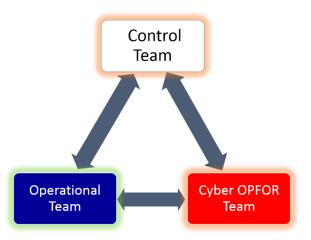


Figure 3. CTT Collaboration Diagram

Each Team has a different set of responsibilities in the CTT, and the levels of participation differs between steps, and is adjustable as needed. The roles in the CTT and the optimal personnel to consider for each Team are summarized in the sub-sections that follow. See Appendix B for a quick reference guide on the CTT Team Roles and Responsibilities. All participants must have the security clearance required to participate in the CTT.

3.1.1.1 Control Team

The Control Team advances the CTT from the initial concept through the final report and is responsible for the logistical support for each step. The Control Team is assembled early in Exercise Preparation, since they are responsible for recruiting all the other CTT participants. The Control Team is also responsible for meeting the CTT objectives and deadlines. During Exercise Preparation, the Control Team members are in continual communication while they craft the necessary plans and information before the Exercise.

The Control Team should comprise of the Control Team Lead, CTT Facilitator (recommended for the Program's first CTT), Operational Team Lead (§3.1.1.2.1), OPFOR Team Lead (§3.1.1.3.1), and Note Takers.

Other roles include Deputy Team Leads, Security Lead, Intel Lead, Data Analyst, and Analysis Lead. The number of personnel should be kept to a minimum and Control Team members can serve multiple roles, as desired.

3.1.1.1.1 Control Team Lead

The Control Team Lead has the overall authority and responsibility for the CTT. The Control Team Lead also represents the Program and typically has a leadership role in the Program sponsoring the CTT.

The Control Team Lead needs to have broad knowledge of the system and insight into the Program's schedule and operational mission as well as the authority to ensure personnel from the Program support the CTT. The Control Team Lead typically serves as the Analysis Lead, as well.

3.1.1.1.2 CTT Facilitator

For a Program's first CTT a CTT Facilitator is helpful in supporting the Control Team Lead. An experienced CTT Facilitator possesses knowledge about the entire CTT and brings best practices from previous CTTs. During Exercise Preparation, the CTT Facilitator tracks the CTT products, helps recruit individuals with the appropriate expertise to participate, educates the Control Team on the CTT products, and guides the CTT towards satisfying the Program's objectives. During Exercise Execution (Step 2), an experienced CTT Facilitator ensures the discussions are at the proper depth and breadth and helps to manage time.

3.1.1.1.3 Note Takers

The Note Takers record all relevant discussions during the Exercise, including who said what. It is recommended that the CTT use at least four Note Takers.

3.1.1.1.4 Other Control Team Duties or Roles

The Control Team Lead might need additional help depending on the size of the CTT and may need to delegate additional tasks or bring additional people to the team to complete these duties:

<u>Data Analyst</u>: Note Taker that helps organize the raw notes collected in the Exercise into the data used in Post-Exercise Analysis (Step 3).

<u>Analysis Lead</u>: directs the Post-Exercise Analysis (Step 3) and is responsible for developing the results (i.e., recommended actions) from the CTT.

<u>Control Team Deputy Lead</u>: handles management, logistics, and administrative tasks throughout the CTT.

<u>Operational and OPFOR Deputy Team Leads</u>: supports Operational and OPFOR Team Leads as desired.

<u>Security Lead</u>: maintains the derivative classification records, performs transmission of data, handles storage of data, and manages participant visit requests.

<u>Intel Lead</u>: supports the collection/coordination of intelligence information on known nation state offensive cyberspace capabilities and known cyber tactics against the system under analysis.

Other technical personnel critical to support the Control Team who can advise on the operational mission or vulnerabilities and mitigations in the system design include:

- Chief developmental tester
- Lead test engineer
- System lead engineer
- Other engineers familiar with the system's "as is" and "to be" requirements and capabilities
- Active duty or reserve officers with operational experience in the mission area of interest
- Cybersecurity subject matter expert (SME)
- Prime contractor representatives/systems developers

3.1.1.2 Operational Team

The Operational Team consists of the planned users of the system responsible for executing their mission (including operational cyber-defense). The Operational Team develops the Operational Mission (§3.1.2.1) for the CTT. To plan a realistic and effective Operational Mission, the Team should have knowledge in the following areas:

- The system design, interfaces, and communication paths or data flows in support of the Operational Mission
- The current and planned tactics, techniques, and procedures (TTPs) for the operators and the system under analysis that are used to accomplish the intended mission
- The current "as is" system capabilities and future "to be" system capabilities, if applicable
- The pre-mission planning, post-mission debrief, and maintenance activities and systems, as applicable
- The current system acquisition and test planning

The Operational Team members are identified during Exercise Preparation and involved in developing the Operational Mission (§3.1.2.1) and Operational Scenario (§3.1.2.2) as determined by the Operational Team Lead. The size of the Operational Team will depend upon the system(s), network(s), sensor(s), etc. in scope for the CTT.

3.1.1.2.1 Operational Team Lead

The Operational Team Lead, designated by the Control Team Lead, supports all four steps and is responsible for planning the Operational Mission and ensuring the Operational Team deliverables are within the CTT time constraints. The Operational Team Lead serves on both the Operational and Control Teams. The Operational Team Lead should have operational knowledge and experience relevant to the systems and missions in the CTT.

3.1.1.2.2 Operational Team Members

Personnel to consider for the Operational Team (and Operational Team Lead) include, but are not limited to, the following:

- Military and civilian personnel with required operational or functional experience from DT and OT organizations, reserve organizations, or from the operational user community
- System operators or end users
- Personnel with weapons and tactics experience relevant to the mission
- Organizations involved with the system development
- Maintainers (e.g., intermediate, organizational, and depot level)
- Engineers familiar with the differences between the current "as is" and "to be" state of system(s) of interest (hardware, software, and support equipment)
- Subsystem SMEs (e.g., radar, networks, satellite communication)
- Cybersecurity service providers (CSSPs) or network defense personnel for the system under analysis
- Cybersecurity SME, ISSM

A cybersecurity SME can ensure the Operational Mission execution details and Operational Team products are sufficient for subsequent discussions in Exercise Preparation with the OPFOR Team. Participants in the above list can include personnel from industry (e.g., prime contractors or subcontractors).

It is recommended the Program Office organizing the CTT agrees upon the "mandatory" set of operational SME representatives early. This prevents second guessing the CTT results after the event is over because the "right" people were not consulted.

3.1.1.3 *OPFOR Team*

The OPFOR Team develops attacks to achieve the OPFOR Mission (§3.1.2.3) for the Exercise. The OPFOR Team does not have to be large to be effective. A diverse OPFOR Team with broad offensive and defensive cybersecurity testing or cyber operational warfare backgrounds provides the opportunity for proposing a variety of potential attacks. The OPFOR Team should be familiar with publicly known software weaknesses: common attack patterns (Common Attack Pattern Enumeration and Classification (CAPEC), Reference (k)), information-security vulnerabilities (Common Vulnerabilities and Exposures (CVE), Reference (l)), common weakness enumerations (CWE, Reference (m)), and the National Vulnerabilities Database (NVD, Reference (n)).

The OPFOR Team Lead may choose to coordinate with the OPFOR Team members during Exercise Preparation to perform open source reconnaissance (§3.1.3), mission planning, and attack surface analysis activities. The recommended size of the OPFOR Team is 4-8, but the size may depend upon the availability of people with the desired cybersecurity expertise and the technologies in scope.

3.1.1.3.1 OPFOR Team Lead

The OPFOR Team Lead, designated by the Control Team Lead, supports all four steps and is responsible for planning the OPFOR Mission (§3.1.2.3) and the cyber-attacks that drive the Exercise. The OPFOR Team Lead is the most important role in the CTT and choosing the right person is critical to ensure the CTT results are high quality and useful to the Program. Appendix B describes the importance of the OPFOR Team Lead in the CTT and his/her responsibilities throughout all four steps in detail. The OPFOR Team Lead must have a

background in defensive and offensive cybersecurity and have participated in previous CTTs. The OPFOR Team Lead also needs to be an effective communicator who can explain cyberattacks from the perspective of an operational user. The OPFOR Team Lead should seek to educate CTT participants by helping them to understand cyber from an offensive perspective and by explaining methods to counter attacks. The OPFOR Team Lead serves on both the OPFOR and Control Teams.

3.1.1.3.2 OPFOR Team Members

Personnel to consider for the OPFOR Team should include, but not be limited to, the following:

- National Security Agency (NSA) certified Red Team penetration testers
- Certified ethical hackers (contractors or government personnel)
- Defensive and offensive cybersecurity SMEs
- Cyber developmental testers/analysts (those aligned to test for the Program and others)
- Cyber range (DoD, national or commercial) personnel
- Interoperability engineers
- CSSPs or network defense personnel for the system under analysis
- System engineers or testers

The use of personnel from academia (such as professors or graduate students at military service postgraduate schools or war colleges, service academies, or research universities) with certifications in ethical hacking and cybersecurity could be considered and may have the added benefit of familiarity with DoD systems.

A member of the systems engineering or DT team should also be part of the OPFOR Team to assist OPFOR Team members with understanding the systems and subsystems under development that will carry out the Operational Mission (§3.1.2.1) and to help the Operational Team members during the Exercise when the OPFOR Team is explaining their cyber-attacks.

3.1.2 Exercise Preparation - Team Missions

The Operational and OPFOR Team Leads define their respective Missions for the CTT and then the Control Team reviews and approves.

3.1.2.1 Operational Mission

The Operational Mission is a specific mission featuring the system under analysis. Most systems are designed to carry out multiple different missions or functions ranging from an isolated mission with just one single system (e.g., transporting equipment and personnel between locations) to missions that are executed in coordination with other platforms, sensors, or weapons (e.g., ground warfare, air warfare), to logistics and support function missions (e.g. human resources, maintenance, mission development, command and control).

Artifacts, such as the requirements documents, engineering plans, PPP, Test Evaluation Master Plan (TEMP), or Department of Defense Architecture Framework (DoDAF) views (e.g., the Operational View - 1 (OV-1) is the "High Level Operational Concept Graphic"), if available, provide a description of the subset of systems and interfaces along with the various missions

the system under analysis is intended to execute. See System Reconnaissance (§3.1.3) for more information about system documentation. Figure 4 is an example OV-1, which depicts the systems and networks that comprise the system under analysis.

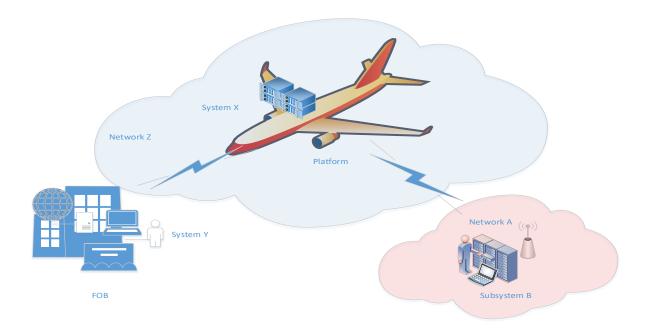


Figure 4. Example OV-1 Graphic Displaying the Sub-Systems Under Analysis in the CTT

The range of Operational Missions can be:

- A simple mission with a limited set of systems, sensors, weapons, and communication pathways. (May be useful as a learning experience for the Program.)
- A challenging mission which involves numerous systems, sensors, and communication systems with complex exchanges to best explore vulnerability pathways.
- A mission that is common across the SoS or FoS of interest for the CTT.

EXAMPLE OPERATIONAL MISSION

Platform Z will support a 2 day training mission using System X

The Operational Mission is developed early in Exercise Preparation since the OPFOR Mission is dependent on the mission specified for the system under analysis. The scope of systems included in the CTT will dictate the number of people needed on the Operational Team and may also drive larger Control and OPFOR Teams due to expertise needed and stakeholder interest.

3.1.2.1.1 Preparation for Analysis - Prepare the Initial Mission Impact Methodology

In preparation for guiding the discussions of mission impact during Exercise Execution (Step 2), the Control Team should develop an initial Mission Impact Methodology. The Operational Team will further refine the methodology during the team's breakout in Exercise Execution (Step 2) and the Control Team will finalize the methodology during Post-Exercise Analysis (Step 3). The methodology will document a scoring that aligns to the risk matrix or risk assessment methodology (selected by the Program prior to Preparation) to use for reporting the CTT results. The typical scoring is on a 1 to 5 scale. The methodology ensures a consistent and repeatable assessment of mission impact for every cyber-attack. Figure 5 is an example Mission Impact Methodology. (Note: Columns depicted may not apply to all CTTs and should be modified according to the system under analysis.)

Impact	Mission Impact	Data Loss (MEF)	System Performance (MEF)	Delay (Operational Mission)		
1	Fully Mission Capable	No data compromised	System Performance Not Impacted	Less than 5 Minutes		
2	Partial to Fully Mission Capable	Public Access Level	System Performance Marginally Impacted	Greater than 5 Minutes and less than 30 Minutes		
3	Partially Mission Capable	FOUO	Partial Loss of Functionality	Greater than 30 Minutes and less than 1 Hour		
4	Non to Partially Mission Capable	FOUO/New Technology	Major Loss of Functionality	Greater than 1 Hour, less than 2.5 Hours		
5	Non-Mission Capable	Classified	System Performance Severely Impacted/ Total Loss of Functionality	Greater than 2.5 Hours		

Figure 5. Mission Impact Methodology Notional Example

The Mission Impact Methodology provides the ability to assess the overall CTT Operational Mission or Mission Essential Functions (MEF). The Control Team will attempt to represent which is most appropriate based on the Program's objectives in the initial draft while considering critical systems and essential activities for a successful mission. The Operational Team Lead should present the first draft of the Mission Impact Methodology during the Mission and Scenario brief in Exercise Execution (Step 2). Adjustment of the Mission Impact Methodology is performed during Execution (Step 2) and the methodology is finalized in Post Exercise Analysis (Step 3) (§3.3.2.2.1).

3.1.2.1.2 Selecting Systems in Scope for the Operational Mission

The choice of the subsystems included in the system under analysis limits potential cyberattacks to select interfaces, subsystems, FoS, or SoS under consideration in the CTT. Although the system under analysis should be decided prior to starting a CTT, as the Operational Mission is defined, additional systems may be identified to include or exclude in the system under analysis. Exploring interfaces beyond the Program's authorization boundary and span of control may not be feasible. The Control Team must consult the system SMEs to ensure all of the system information is correctly interpreted when narrowing down the critical components of interest in the system under analysis. Some interfaces and subsystems not included in the scope of the first CTT may require additional CTTs to address them. Assumptions regarding interfacing systems outside of the Program's authorization boundary must be thoroughly explained.

EXAMPLE SYSTEMS IN SCOPE AND ASSUMPTIONS

System X, Subsystem Y, and Network Z are in the scope of the CTT, but Network A and Subsystem B are not in the scope.

3.1.2.2 Operational Scenario

The Operational Scenario acts as the backdrop for the CTT and contains a realistic set of conditions and circumstances that suggest how an operation might unfold, from the pre-mission planning to the post-mission maintenance phases. The Operational Scenario should be straightforward, with enough context to address the question of whether the mission can be completed if the cyber environment is contested.

Not all Programs have a direct DoD warfighting environment. For example, logistics or business systems often operate behind the scenes of a conflict and are mostly used in non-conflict situations. However, these systems can be called upon to support operational units and are legitimate targets, so the supported operational units and mission can provide the scenario backdrop for the logistics or business system operations. Supplying forward deployed troops, deploying military units for a routine or urgent mission, providing human resource or financial management support, planning a mission, maintaining a critical system, and so on, are examples of ways to focus the Operational Scenario for a system located far from the kinetic part of the conflict. For such systems, consider how the operational team would prepare for conflict well before conflict breaks out and how threats may have effects in such a circumstance. Alternatively, related systems under analysis (non-warfighting and warfighting systems) or routine operations can form the basis of a relevant scenario for a CTT.

3.1.2.2.1 Factors to Consider for the Operational Scenario

<u>Area of Operations</u>: The Scenario can be set in a real (e.g., in the U.S., outside the U.S.) or fictitious geographic area. A fictitious location avoids any political sensitivities of warfare planning that involves potential adversaries, but may require extensive preparation in developing the fictitious area compared to using an actual location.

Real geographic areas make it easier to identify actual distances, choke points, facility sites such as airfields and bases, current task force organizations, the location of the potential enemy forces and specific intelligence information. However, using too specific of an area could result in a set of cyber-attacks and outcomes that cannot be extended to other real world locations.

EXAMPLE SCENARIO AREA OF OPERATION

The Platform will depart from forward operating base A each day and proceed to the designated training range airspace. The training mission will begin when the platform has reached 30,000 feet in altitude in the training range. The training mission will end when the platform departs the training range, successfully returns to forward operating base A and the crew performs post mission debrief.

<u>Schedule/Time of Day</u>: Defining the time of day or involving multiple days may show how different times enhance or degrade the impact of successful cyber-attacks on the Operational Mission. Troop movement at specific times of day, system maintenance, logistics, and support activities are potentially all part of the planning within the scenario schedule.



The Platform will depart from forward operating base A each day at 0600 and should arrive at the training range by 0645.

<u>Duration</u>: Execution across hours, days, or months may lead to the discovery of other cybersecurity vulnerabilities or opportunities for cyber-attacks not previously identified. Possibilities include executing one task over a short period of time or executing multiple tasks that could take place over more than one crew cycle, during variations in watch standing (day/night), or when systems are undergoing maintenance.

EXAMPLE OPERATIONAL SCENARIO DURATION

The training exercise will last approximately 2-3 hours each day and the crew will spend 45 minutes in transit to and from the training range.

<u>Weather</u>: The Scenario can include varying weather conditions such as rain, sleet, fog, chemical attacks, and airborne pollutants. A detailed weather overlay could be included as part of the preparation of the battlefield for mission planning. This could help the Operational and OPFOR Teams discuss the potentially magnifying effects different weather conditions could have on successful cyber-attacks.

EXAMPLE OPERATIONAL SCENARIO WEATHER

The scenario assumes cold temperatures and clear skies.

<u>Operational Assumptions</u>: State any assumptions that bound the scenario and the discussions about the system(s). These may include the level of readiness of the systems (such as level of maintenance and personnel training), political climate, the importance of the mission, and if a state of war exists. The scenario may be started with an order from a higher authority down to the unit represented by the Operational Team.

EXAMPLE OPERATIONAL SCENARIO ASSUMPTIONS

The scenario assumes a peace-time training mission, fully functioning operational equipment to support the mission, trained and experienced operators, and explicit trust between the operator and Platform Z.

3.1.2.3 OPFOR Mission

The OPFOR Mission is defined by the OPFOR Team Lead as an overarching objective to prevent the success of the Operational Mission.

EXAMPLE OPFOR MISSION

Employ offensive cyber operations in combination with electronic warfare operations to prevent success of Platform Z's training mission

The OPFOR Team Lead defines a series of specific cyber-attack missions across a typical cyber-attack kill chain that are intended to deny, disrupt, or degrade the Operational Mission for the system under analysis, directly or indirectly (e.g., through deception), or various other objectives as defined by the OPFOR Team Lead. See Appendix B for a description of a cyber-attack kill chain. See System Reconnaissance (§3.1.3) for more details about the documentation provided for the system under analysis.

The objective of each cyber-attack mission usually focuses on a class of attack methods and their effects. Below are examples of Cyber Opposing Mission Objectives that can be tailored to the specific system under analysis, the Operational Mission, and the objectives for the CTT.

Cyber Opposing Mission 1 — Objective: *Access*

Cyber Opposing Mission 2 — Objective: Pivot

Cyber Opposing Mission 3 — Objective: Deny Cyber Opposing Mission 4 — Objective: Deceive

Cyber Opposing Mission 5 — Objective: Degrade

- Gain access to a system to stage an Attack
- Move laterally through the network
- Prevent communication
- Alter data messages
- Reduce the effectiveness of sensors and subsystems

Cyber Opposing Mission 6 — Objective: *Disrupt*

- Introduce false system faults resulting in mission abort

Cyber Opposing Mission 7 — Objective: *Destroy*

- Cause loss of data, systems or life **Cyber Opposing Mission 8** — Objective: Exfiltrate - Send data to Foreign Nationals

without detection

The OPFOR Team may consider emulating a nation state, non-state groups encouraged or supported by a nation state, terrorists, criminal organizations, or individuals. A challenge in developing the OPFOR Mission is the complexity and length of time required to develop effects using full-spectrum methods, which may be very expensive and resource intensive. Methods and techniques should be first assessed at the lowest level necessary (i.e. low hanging fruit) to accomplish the OPFOR Mission.

OPFOR Assumptions: Assumptions that bound the TTPs to be employed should be described, and include the level of the adversary and the level of covertness of the OPFOR Team. The OPFOR Team needs to know whether their actions must remain covert throughout, or can become overt at some time during the Exercise.

There are military advantages to remaining covert as long as possible (e.g., exfiltrate information from the system under attack without being detected, cause system malfunctions or mimic indicators of a malfunction that are indistinguishable from maintenance malfunctions). Cyber-attacks may be considered successful not only by the magnitude of the effect, but also by the level of covertness achieved and maintained.

EXAMPLE OPFOR TTPs

- Supply chain manipulation of hardware & software exploitation of vulnerabilities in components, sub-components, and maintenance systems (from positions in lateral systems)
- Unwitting insider exploitation via social engineering
- Complicit insider exploitation via low level support staff
- Electronic warfare (e.g. jamming to create opportunities for cyber effects)

Assumptions regarding the reconnaissance information (§3.1.3), weaponization efforts, and access to networks should be outlined, as well as whether the cyber-attacks can be used in conjunction with other weapons such as missiles or electronic warfare.

EXAMPLE OPFOR ASSUMPTIONS

The OPFOR will attempt to stay covert when employing cyberattacks. The OPFOR has the capabilities and resources of a nation state actor. The OPFOR has a presence on Network A. Network A is assumed as a potential OPFOR attack vector.

3.1.2.3.1 Preparation for Analysis - Define the Likelihood Assessment Methodology

Just as the Control Team needs to develop the first draft of the Mission Impact Methodology to present during Exercise Execution (Step 2), the Control Team should also define the Likelihood Assessment Methodology. The OPFOR Team will use the methodology during the team's breakout in Exercise Execution (Step 2), to characterize the likelihood of developed attacks. As with mission impact, the Likelihood Assessment Methodology would support a scoring (typically scaled 1 to 5) that aligns to the risk matrix or risk assessment methodology (selected by the Program prior to Preparation) to use for reporting the CTT results. One common approach is using a 2-dimensional rubric to assess the technical feasibility for each cyber-attack using the criteria "level of effort of the attack" (Attack Cost) and "likelihood of the attack actually working if it was developed and launched" (Attack Success Likelihood) (see Figure 6). Several databases for common cyber-attacks (e.g., CAPEC, Reference (k)) exist and may help to supplement or validate the chosen Likelihood Assessment Methodology.

		Attack Success Likelihood						
				Rarely works	Sometim	es works	Always works	
				Low	Med	dium	High	
Atta	ck Cost/ Lev	el of Effor	t	Occasionally works Alwa		ays works		
Nearly anyone can build: Nascent – Limited threat	Low cost to develop	Exists today	Easy to develop	3		(Eva	5 Example: Flash	
Criminal level organization can build: Moderate	Medium cost to develop	Many can develop		Example: Net DoS	work	impl	ant delivered vebsite/email	
Nation state organization can build: Advanced threat	High cost to develop	Few can develop	Hard to develop	Example: RF i of malware i sensor or ra	nto	chai	mple: Supply in implant in or firmware	

Figure 6. Likelihood Assessment Methodology Notional Example

The two likelihood assessment factors depicted in Figure 6 are Attack Cost/Level of Effort and Attack Success Likelihood. The likelihood of a successful cyber-attack may depend on certain assumptions, accesses, or conditions. During Exercise Execution (Step 2), when the attacks are presented by the OPFOR Team, the Operational Team may provide critical feedback about mitigations, cybersecurity controls, and operator or defender responses which may result in a subjective upgrade or downgrade of the OPFOR Team's initial likelihood assessment. The Likelihood Assessment Methodology that the Control Team defines should be presented an explained by the OPFOR Team Lead during the OPFOR Mission brief in Exercise Execution (Step 2). Further discussion on the application of the Likelihood Assessment Methodology is presented in Post Exercise Analysis (Step 3) (§3.3.2.2.2).

3.1.3 Exercise Preparation - System Reconnaissance

A CTT can be performed at any point in the system development lifecycle. If the system design is still immature, then mature system documentation may not be available and therefore some assumptions or surrogate designs may need to be used. The Control Team is responsible for gathering the system information and providing it to both the Operational and OPFOR Teams. Collecting reconnaissance on a system is the first step in a cyber-attack kill chain for staging a cyber-attack. See Appendix B for a description of a cyber-attack kill chain. The Control Team may decide to create a Reconnaissance Team to conduct initial, open-source system cyber reconnaissance by reaching out to service war colleges and research labs, federally funded research centers (FFRDC), or university affiliated research centers, however this will add time to Step 1. Alternatively, the Program involved in the CTT can gather the relevant system documentation. See the Data Handling Plan (§3.1.4.1.3) for details about sharing system documentation.

The system reconnaissance information could include system engineering specifications, diagrams, hardware and software inventories, DoDAF artifacts, architectural and interface diagrams, CDDs, TEMPs, and Concepts of Operations (CONOPS) guidance. The level of detail should be representative of the data that might be obtained given the level of expertise, timeline, and resources of the adversary that the OPFOR Team is emulating (e.g., a near-peer nation will have more resources and intelligence collection capabilities than hacktivists and small criminal organizations). If necessary documentation (e.g., design, CONOPS, etc.) is not available due to the system design's immaturity, then the Control Team and the Program Office must develop representative documentation as a model for the expected design or CONOPS. In many cases the documentation is proprietary and sensitive, therefore the Program Office should have the participants sign a non-disclosure agreement (NDA, §3.1.4.1.1).

Do not bombard the OPFOR Team lead with too much system detail. The Program or representatives for the systems and networks in scope of the Operational Mission must extract the high level details to present as system briefs to the OPFOR Team Lead. A list of minimum system documentation typically needed for a CTT is available at the CTT Intelink Website (§1.2).

The OPFOR Team Lead and/or Program's interoperability and systems engineers review the reconnaissance gathered and confirm there is sufficient information on the system under analysis provided in the documentation. The OPFOR Team Lead may request supplemental documentation and diagrams to develop better knowledge of the system under analysis or instruct the OPFOR Team to complete separate, open source reconnaissance based on the Operational Mission and System Scope. Figure 7 is a flow chart summarizing the system reconnaissance and documentation process always conducted (left, solid lines) and optional tasks (right, dotted lines) in the CTT.

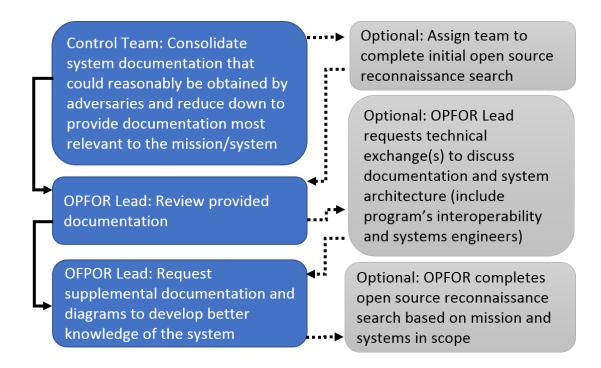


Figure 7. CTT System Reconnaissance and Documentation Process

3.1.4 Exercise Preparation - Plans and Products

During Exercise Preparation, the Control Team makes arrangements and creates products necessary for the Exercise. Crafting a Plan of Action and Milestones (POAM) is recommended to track all the tasks throughout the CTT and assign personnel responsible for completing each task. An example POAM spreadsheet is available on the CTT Intelink Website (§1.2).

3.1.4.1 Pre-Execution Plans

3.1.4.1.1 Non-Disclosure Agreements

NDAs are the preferred tool to address the developers' or Program's concerns regarding the sharing of the CTT discussions and data as well as proprietary design information. Prior to sharing proprietary system information or the start of the Exercise, the Control Team should obtain the necessary NDA forms from the Programs or organizations involved, and have all participants sign the agreement. Programs are encouraged to have the developer or the Program's legal division provide input. A basic NDA template is available on the CTT Intelink Website (§1.2).

3.1.4.1.2 Rules of Engagement

Rules of Engagement (ROE) for the CTT should be created to inform all participants of what behaviors are encouraged or discouraged during the Exercise.

Example ROEs include:

- Non-disclosure
- Non-attribution
- Non-retribution

- No side bar conversations
- No interrupting

If necessary, ROEs specific to the Operational, OPFOR, and Reconnaissance Teams (if assembled) can also be created.

3.1.4.1.3 Data Handling Plan

A plan must be developed (by the Security Lead) based on the level of classification of the CTT that clearly documents the requirements for marking, transmitting, and storing data or products produced in each step of the CTT. The Data Handling Plan should address the following:

- Date, location, and associated visit request information for meeting locations (e.g., Exercise Execution, Post-Exercise Analysis)
- Classification level of the event and prohibited material
- Guidelines for banner and portion markings
- Classification authority and relevant details
- On site security point of contact (POC) and expectations for the generation of classified data by participants
- Security-reviewed plan for storage and transmission of classified data, briefs, and reports, both digital and non-digital

The Control Team should set up controlled access repositories (unclassified and higher) to share documentation, data, CTT products, and requests for information (RFIs) before the Exercise to reduce the need to email documents and files. However, some CTT participants may not have access to Secret Internet Protocol Router Network (SIPRNet), Joint Worldwide Intelligence Communications System (JWICS), or classified spaces to review and refine the documentation. Table 1 provides an example of the types of data or products that will be produced within each CTT step as well as considerations for storing and transmitting the information, if classified, throughout the CTT.

Table 1. Example Table for Tracking Data or Products Produced in CTT

	Exercise Preparation	Exercise Execution	Post-Analysis Exercise - Meeting #1	Post-Analysis Exercise - Meeting #2	Post-Analysis Exercise - Meeting #3	Reporting	
Data and Products	Data Handling, Briefs, OPFOR Homework	Operational Timeline, Notes, Attacks	RFIs, Analysis Table, Homework	Analysis Table, Assessment Rubrics, Homework	Analysis Table, Risk Matrices, Draft Report	Results Brief	
Transmission	CDs, Courier, or Shared repository						
Storage Location	Digital or Physical						
Contact POC	On site Security Lead						

3.1.4.1.4 Technical and Educational Meetings

A series of technical interchange meetings with select participants may be appropriate to help with the preparation planning, possibly between the Program Office engineers and Team Leads. This ensures technical information is distributed early in the CTT and participants have sufficient time to read and process it before the Exercise. Examples include the following:

- 1. If possible, arrange a tour of the equipment/laboratories of the system under analysis in the CTT. The participants' first hand interaction provides context during the Exercise.
- 2. Information sessions should be held to educate the Team Leadership, Analysis Lead, Data Analyst, and Note Takers on the objectives, deliverables, schedule, overview, and breakdown of the activities prior to the Exercise. This also provides the opportunity for a dry run and beta test of the CTT instructions, tasks, and deliverables. Trainees can provide feedback on how the information will translate to the actual participants.
- 3. System(s) under analysis (as-is/to-be) briefs presented in a separate session from the CTT. This is advised when there are a large number of systems in scope, such as for a FoS CTT. This allows the OPFOR Team to be able to ask in-depth technical details of the engineers without all participants, such as operators, being immersed in the technical specifics. Assigning technical engineers to the OPFOR can also address this need without having a separate meeting.
- 4. Prior to the Exercise, instructions may be provided (by the Security Lead) to the Note Takers for properly marking classified materials.

3.1.4.1.5 Planning the Day of the Exercise

<u>Rooms</u>: Reserve a room that accommodates all participants at the appropriate classification level and contains any necessary audio/visual equipment for presentation graphics. Also, make sure to reserve separate rooms for Team Breakout Sessions (§3.2.1.3) during the Exercise.

<u>Leadership Welcome</u>: Plan to have Program leadership welcome the CTT participants, offer support, and emphasize the importance of the results. Also, leadership has an opportunity to see how resources are utilized for the CTT.

<u>Intelligence and Relevant Threat Briefs</u>: Arrange for an intelligence brief that presents real-world intelligence of known adversary targeting activities and capabilities. This must be planned through the service component intelligence organization or Program intelligence liaisons. Additionally, a relevant threat brief that provides examples of adversary TTPs and security breaches is useful to familiarize participants.

<u>Observers</u>: Consider inviting the system's owners or interfacing system SMEs to the Exercise. Plan a space to allow stakeholder observers to attend the Exercise.

<u>Visual Aids</u>: Prepare large printouts of system interfaces, network diagrams, or other critical system diagrams, as requested by the OPFOR Team Lead, for the Exercise to help with understanding and visualization of cyber-attacks presented by the OPFOR Team.

<u>Note Taker Supplies</u>: Plan for Note Takers to either handwrite notes or use laptops at the appropriate classification level.

3.1.4.2 Pre-Execution Products

3.1.4.2.1 Schedule and Agenda

The Control Team prepares a schedule of events for the Exercise. This includes an agenda for the first day of the Exercise (the Kickoff (§3.2.1)), where a series of informational briefs are presented to all participants.

3.1.4.2.2 Kickoff Briefs

The Control Team creates the following briefs that they will present at the Exercise Kickoff:

<u>Administrative Welcome</u>: Administrative details including the building, food, and schedule. Also informs participants of the Note Takers' role.

<u>CTT Overview</u>: Outlines the CTT steps and schedule for the Exercise. The Kickoff agenda should include time for Team introductions at the start of the CTT and time for the other briefs described below. The overview should also include the Program objectives, explaining how the CTT fits into the overall program cyber efforts, to set the tone for the CTT.

<u>CTT ROE</u>: Presents the rules for the participants and Teams in the CTT that are designed to endure an orderly, objective, and productive Exercise. (§3.1.4.1.2)

<u>Classification Level, Data Handling Plan, NDAs</u>: The Security Lead reviews the classification levels and procedures for handling/storing documents during the Exercise. Participants should be reminded to precede known classified statements with an announcement of the classification level. (§3.1.4.1.3)

<u>System Description</u>: Background information on the system under analysis or the system(s) within the scope of the Operational Mission. Emphasis should be placed on critical data exchanges between systems and interfaces across networks. The briefing should allow time for technical questions by the OPFOR Team. As noted in §3.1.4.1.4, a separate meeting may be planned in advance of the Kickoff to deep dive into the technical details of the system if the System Description Brief alone would require 1-2 days.

At a minimum, the description should highlight the threshold "to be" state of the future system capabilities and include all interfacing systems. Resources to consult for developing this brief could include DoDAF artifacts, other descriptions that illustrate the capabilities/systems that are part of the Program of record, interface control documents, system engineering specifications, software, and hardware. The system owner or SME could reuse an existing technical system brief, simply tailoring the content to match the objectives of the CTT.

During Exercise Preparation, the OPFOR Team Lead will become more familiar with the relevant Operational Mission activities for the system under analysis and will likely identify additional desired details to include in the System Description.

<u>Operational and OPFOR Team Missions</u>: The Team Leads describe their respective Team Missions, assessment methodologies for mission impact and likelihood, and present the Teams' tasks for the breakouts and Exercise.

3.1.5 Execution Preparation - Exit Criteria

The CTT is ready for Exercise Execution (Step 2) when the following conditions are met:

- All participants invited and provided read-ahead material
- Operational Mission and Scenario and OPFOR Mission developed and approved
- Initial Mission Impact Methodology developed
- Likelihood Assessment Methodology developed and approved
- Reconnaissance on system under analysis completed and summarized
- Data Handling Plan developed and approved
- Exercise facilities reserved and equipped with supplies

3.2 Step 2 - Exercise Execution

This step usually takes place over a period of 3 - 5 days. The major activities performed during Exercise Execution are:

- Kickoff of the Exercise
- Execute the CTT Exercise
- Collect the Data and Review

The entire Exercise nominally takes 3 days to complete, but it is an adaptable process that can span several days (for complex scenarios) or be split into two separate events (e.g., if limited by the availability of key participants). Appendix C contains two example CTT Exercise Execution Agendas, one for an Exercise planned for three or more consecutive days, and one for an Exercise with a separate Kickoff scheduled well in advance of the main CTT Exercise. Also provided in Appendix C is a collection of Exercise Support Planning information containing best practices gleaned from past CTTs.

3.2.1 Exercise Execution - Kickoff

The Kickoff takes place over 1-1.5 days and sets the stage for the CTT. Since not all CTT participants are involved in the Exercise Preparation (Step 1) the Kickoff serves as an opportunity to educate everyone on the CTT methodology and expectations.

Holding a Kickoff in advance (2-4 weeks) of the main CTT Exercise allows for technical clarifications and refinement of the details in the Operational Scenario and OPFOR Mission. Also, tours of the system prototypes, example environments, support equipment, test facilities, or development laboratories for the system under analysis might be scheduled during this time. At the beginning of the main CTT Exercise, the intelligence and updated Team briefs can be presented to the rest of the participants.

3.2.1.1 Pre-Exercise Meeting "Day 0"

If possible, arrange for the Control Team to meet at the location of the CTT a day prior to the Exercise. This provides an opportunity for the Team Leads to address any last minute issues such as checking clearances, discussing hot topics, and making agenda updates, as well as walking through the Kickoff briefs. The Control Team should test out audio/visual equipment to make sure it is in working order. The Control Team Lead and/or CTT Facilitator can also use this time to meet with the Note Takers to provide guidance about their role and instructions on classification markings.

3.2.1.2 Kickoff Briefs

As previously described in §3.1.4.2.2, the Exercise Kickoff begins with a set of briefs delivered to all the participants. The briefs presented are:

- Program Leadership Welcome
- Administrative Welcome
 - o presenter: Control Team Lead/Deputy
- CTT Overview
 - o presenter: CTT Facilitator/Control Team Lead
- CTT ROE Individual Participants and Teams
 - o presenter: Control Team Lead
- Classification Level, Data Handling Plan and NDAs
 - o presenters: Control Team Lead and Security Lead
- System Description(s)
 - o presenter: Control Team
- Intelligence and Relevant Threat Brief (optional)
 - o presenter: Intelligence Agency/Control Team
- Operational and OPFOR Team Missions
 - Includes team assessment methodologies and draft Team tasks (to be completed in Team Breakout Sessions)
 - o presenters: Operational Team Lead and OPFOR Team Lead

3.2.1.3 Team Breakout Sessions

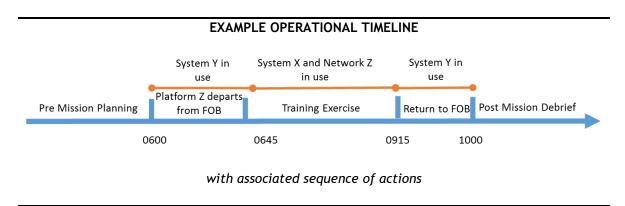
After the Kickoff Briefs, the Operational and OPFOR Teams meet separately to complete their Team tasks. The Operational Team details the sequence of actions to execute the Operational Mission and the OPFOR Team plans plausible cyber-attacks to execute the OPFOR Cyber Opposing Mission Objectives. During the breakout sessions, the Operational and OPFOR Teams independently create products that they will subsequently present to the rest of the CTT participants.

3.2.1.3.1 Operational Team Breakout

The Operational Team's objective for the breakout session is to develop the sequence of mission essential tasks, functions, communications, or actions to execute the Operational Mission within the context of the Operational Scenario timeline. These critical elements will be indicative of the eventual TTPs for employing the system under analysis. Ideally, the Operational Team specifies the systems, interfaces, data flows, and protocols critical to accomplishing the Operational Mission. The Operational Team will also develop the sequence of maintenance actions.

The Operational Team should discuss the initial Mission Impact Methodology (See Figure 5) and ensure they agree with or modify what "partially mission-capable" or "not mission-capable" means for the system under analysis. The mission impact criteria should identify specific parameters that indicate mission failure. See Mission Impact Methodology §3.1.2.1.1 for more details. The explanation of the planned Operational Mission supports the OPFOR Team's development of cyber-attacks. The cybersecurity SME that is part of the Operational Team should help define the level of detail sufficient for later discussions about vulnerabilities.

The Operational Team develops a brief that provides updates to the Mission Impact Methodology and documents how all operators would complete each step of the Operational Mission and how the system under analysis would be employed. They provide a basic visualization and description of the mission plan, including the sequence of actions (e.g., interfaces and data flow) that occurs between pre-mission planning and maintenance to post-mission debriefs.



3.2.1.3.2 OPFOR Team Breakout

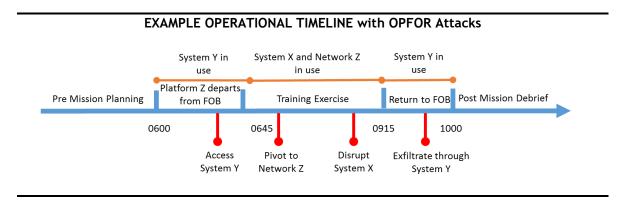
The OPFOR Team's objective is to develop a list of potential exploitation pathways to execute the OPFOR Mission, based on the System Reconnaissance (§3.1.3) for the system under analysis. The OPFOR Team reviews the high level network diagrams and the Operational Mission and Scenario. The system engineer/tester should provide mission-relevant input during the OPFOR cyber-attack planning.

The OPFOR Team Lead may provide the OPFOR Team with a format to develop their attacks. Example templates for OPFOR products are available on the CTT Intelink Website (§1.2). The format should explain the OPFOR Cyber Opposing Mission Objective, attack goals, the system attacked, the expected effects, and the assumptions made about the attack process to include the initial likelihood assessment using the Control Team approved Likelihood Assessment Methodology (See Figure 6). The format should also give details about the attack method, including when in the Operational Mission the cyber-attack could be executed. The proposed cyber-attacks will be used as the starting points for discussion during the Exercise (additional cyber-attacks or variants may arise after discussing a proposed cyber-attack in the Exercise).

The OPFOR Team proposes multiple cyber-attacks for each Cyber Opposing Mission Objective. The cyber-attacks should be logically plausible, based on the technical data provided, but not necessarily tested and proven to work. The OPFOR Team should aim to determine a set of cyber-attacks that address every part of the TTPs. The cyber-attacks should not be presented as multiple effects occurring at once. During Post-Exercise Analysis (Step 3), each proposed cyber-attack is fully documented and can then be combined during the Reporting phase (Step 4), vignettes may be presented that demonstrate a cyber-attack kill chain (Appendix B) and how multiple effects can be combined to result in potentially a greater mission impact.

If time permits, and a computer with the appropriate classification is available for the OPFOR Team, the Team can digitally document the proposed attacks in the Analysis Table (Appendix D), which will be extensively used later in Post-Exercise Analysis (Step 3). A downloadable and

tailorable template for the Analysis Table is on the CTT Intelink Website (§1.2). Otherwise, the Note Takers will capture the presented proposed cyber-attack details and ensuing discussions.



3.2.2 Exercise Execution - CTT

The CTT Exercise takes place after the Kickoff and usually lasts 1-3 days. The Operational Team presents their brief, developed during the breakout session, to all the participants. It describes the detailed mission execution plan and an update of the Mission Impact Methodology. Then the OPFOR Team presents their proposed cyber-attacks, describing the Cyber Opposing Mission Objective, the specific system targeted, likelihood assessment, any assumptions made, and when the attack could be executed. The OPFOR Team Lead drives the CTT by introducing each new Cyber Opposing Mission Objective as the participants work together collaboratively talking through the sequence for all the related cyber-attacks (Figure 8).

The presenting OPFOR Team member may choose to diagram where on the Operational Timeline the attack will occur if the OPFOR Team expects a temporal attack to impact the Operational Mission. The OPFOR Team members lead a discussion on each of the developed attacks, however; they may or may not choose to display the developed attack template to the Exercise participants. A best practice has been to not display the attacks. This will allow the participants' responses to shape and mature the attack or to branch off and evolve the attack into a variant or a completely new attack, either of which may prove to have more impact than the original proposed attack. The goal is to present provocative ideas to motivate and inspire participants to think more like an attacker and identify areas of weakness that can cause mission impact. The OPFOR Team member should use inviting and thought provoking phrases such as "what if...," "have you ever seen...," or "can you help me better understand how..." The classification level needs to be well understood when presenting attacks because, in some cases, specific techniques against systems or tactics associated with specific nation states will increase the classification level of the discussion. The Control Team should establish the expected level of detail for attacks at the start of the Exercise to avoid classification level breaches.



Figure 8. CTT Exercise Execution – Team Collaboration

Both the Operational and OPFOR Teams discuss the possible hypothesized system effects and together assess the likelihood of the OPFOR success and mission effects of the attacks. The Teams should also deliberate about critical mission areas, and what opportunities those critical mission areas provide for a potential adversary. The Operational Team leads the discussion about the mission impact and workarounds that could prevent or mitigate the effects of the attacks presented. Discussions about recovery times and procedures are also held to fully comprehend the ability to perform the mission critical tasks or functions. Discussions about likelihood, mitigations, cybersecurity controls, operator, or defender responses all must be captured carefully by the Note Takers as these discussions will impact the final likelihood assessments in Post-Exercise Analysis (Step 3). At the conclusion of the discussion for each attack presented, the OPFOR Team Lead should summarize the key data for the Note Takers, prior to tackling a new attack. The participants continue to iterate over all attack methods and variants, led by the OPFOR Team, using this procedure.

The OPFOR Team's initially proposed attack methods and plans evolve as they learn what cyber effects can be easily circumvented, which ones have little or no mission consequence, and which ones have the highest impact. The Operational Team learns the OPFOR Team's attack process, assumptions, and system-effects goals, and can therefore better assess the mission impact. The Operational Team is also strongly encouraged to identify and explain opportunities the OPFOR Team should consider for disrupting the Operational Mission. The Operational and OPFOR Teams working together will have a better chance of assessing the likelihood of success for each attack and the possible mission effects.

The CTT is a highly interactive exercise with many conversations between the Operational and OPFOR Teams. This interaction among engineers, operators, designers, program personnel, and cyber SMEs is the essence of a successful CTT. The responsibility of the CTT Facilitator and all three Team Leads is to foster a positive, non-adversarial environment and to ensure Note Takers are capturing the key discussions. This is a critical requirement. The CTT Facilitator and Control Team Lead monitor the discussions and make sure both sides are listening to each other and that neither Team is wandering away from the goal of characterizing the system (e.g., getting too far down the road or trying to "win the war"). The CTT Facilitator or Control Team Lead should table lengthy exchanges that distract from the goal of the discussion and encourage the participants to revisit them at a break or during Post-Exercise Analysis (Step 3). Note Takers also are empowered to ask clarifying questions or pause discussions during the CTT in order to accurately capture the information.

3.2.3 Exercise Execution - Data Collection and Review

3.2.3.1 Data Collection

Note Takers capture the main discussion throughout the CTT about the system, the OPFOR Team's information flow, descriptions of the systems and equipment used in each OPFOR cyberattack, and the interactions among other personnel.

There are two main exceptions to this "write down everything" Note Taker role. The first is to assign one Note Taker (the Data Analyst) the role of updating the Analysis Table (if the OPFOR Team drafted the attacks in the table during the Kickoff) with the discussed mission impacts, identified technical feasibility, and specified mitigations in place or planned. The second exception is to have one Note Taker dedicated to the role of only capturing RFIs and other tasks that participants must complete.

The Note Takers' records (i.e., electronic on classified laptops or handwritten in notebooks) are the raw data of the CTT and will be incorporated into the Analysis Table during Post-Exercise Analysis (Step 3).

3.2.3.2 *Review*

3.2.3.2.1 Daily Meetings

At the end of each CTT Exercise meeting day, the Control Team summarizes the day's events and reviews the schedule for the day ahead with the participants. Consideration should be given to how many attacks were covered and how many remain. Also, in some cases, the Control Team Lead may need to capture major items of interest to provide leadership with a progress report.

The Control Team and the Note Takers also meet to assess the progress of the OPFOR and Operational Teams. They review the attacks, address any gaps in the notes or open questions that could not be resolved by the participants, and capture requests for clarification or areas of discovery requiring follow-on information. This meeting could also be used to address logistics and gaps in operational knowledge, such as the need for additional SMEs and documentation. The CTT schedule may need to be updated based on the progress made by the OPFOR Team.

3.2.3.2.2 Final Day

On the final day of the CTT Exercise, the Control Team meets to make preparations for Post-Exercise Analysis (Step 3). The Control Team Lead and/or the CTT Facilitator describes the analysis process and the time commitment. During this meeting, the Control Team:

- Assigns the Analysis Lead (if someone other than the Control Team Lead).
- Selects the analysis participants, potentially from the Operational and OPFOR Teams.
- Discusses the timeline for the analysis process and reporting of the results.
- Plans and schedules the post Exercise Execution face-to-face working analysis meetings (two or more).
- Decides how to organize the data for Post-Exercise Analysis and whether to use or modify the Analysis Table template or create a different table.
- Plans how the analysis participants collaborate between meetings, including weekly conference calls, and also plans the handling of data (i.e., use of SIPRNnet). In particular, the notes collected during the CTT must be consolidated to a shared location or put on a disk and made available to the Data Analyst and the analysis participants at the appropriate classification level.

3.2.4 Exercise Execution - Exit Criteria

The CTT is ready for Post-Exercise Analysis (Step 3) when the following conditions are met:

- CTT raw data (collected notes) have sufficiently captured the details of the Operational and OPFOR Missions and the technical impact on the system under analysis
- Raw data has been consolidated and made available to the Data Analyst
- Post-Exercise Analysis Meetings have been scheduled and deadlines set for CTT products and reporting results

3.3 Step 3 - Post-Exercise Analysis

This step usually takes place over 30 - 90 days. The major activities performed during Post-Exercise Analysis are:

- Gather Data
- Initial Analysis
- Normalize Attacks
- Finalize Risk
- Categorize Recommendations

The Post-Exercise Analysis is the most labor-intensive step in the CTT for the analysis participants and usually consists of three separate working meetings, each spanning up to 3 days, with homework assignments between each Working Meeting. Step 3 is also the most important part of the CTT because the raw data is synthesized into actionable information in the form or the Analysis Table and Risk Matrices (See Figures 9-12) which the analysis participants use to create the recommendations for the Program. A template for tracking key tasks during Post-Exercise Analysis is part of the POAM (§3.1.4) and available on the CTT Intelink Website (§1.2).

3.3.1 Post-Exercise Analysis - Post-Exercise Homework

3.3.1.1 Gather Data

After the Exercise concludes, the Data Analyst reviews and organizes the raw data (notes) generated during the CTT into a table before Working Meeting 1. The notes may first need to be transcribed or digitized. During the Exercise, the OPFOR Team/Lead may have already started to fill in the Analysis Table (§3.2.1.3.2), in which case the Data Analyst should incorporate the data into the existing template. The data gathering effort takes up to 3 weeks to complete, depending upon the Data Analyst's schedule. This timeline should have been addressed on the last day of the Exercise.

3.3.2 Post-Exercise Analysis - Working Meeting 1

Working Meeting 1 is usually a 3 day meeting taking place after the Data Analyst completes the Gather Data activity. The Analysis Lead or the CTT Facilitator reviews the purpose of the Post-Exercise Analysis, the expectations for the Analysis Meetings (all three), and the need to have analysis participants members complete homework between meetings. The Analysis Lead also reminds the analysis participants of the OPFOR Cyber Opposing Mission Objectives and reviews the details of the cyber-attacks from the Exercise.

3.3.2.1 Initial Analysis

In Working Meeting 1, the analysis participants begin/continue to fill in the Analysis Table with the system and mission effects for all the cyber-attacks. Figure 9 depicts the left third of the Analysis Table, Figure 10, the middle third, and Figure 12, the right third. The online template on the CTT Intelink Website (§1.2) and the representation in Appendix D provide detailed descriptions of each column. The Analysis Table is organized so that each row represents a unique cyber-attack (including variants) and the columns contain the information describing the attack. When a row is read from left to right, the columns tell a comprehensive story for a specific cyber-attack. The first column in the Analysis Table contains a unique identifier that is used to easily refer to a cyber-attack on the Risk Matrix (§3.3.3.2.1).

	OPFOR				Control Team/ OPFOR		Operational Team	
ID	Goal	Attack Method Attack Description	Assumptions	When in the Mission Timeline	Possible System Effect (IF)	Attack Result (THEN)	Mission Effect (IF)	Misson Impact (THEN)
M1A1V1								
M1A1V2								

Figure 9. Portion of Analysis Table Used in Post-Exercise Analysis Working Meeting 1

The analysis participants review each cyber-attack, i.e., Goal, Attack Method, and Description; Assumptions; and When in the Mission Timeline (OPFOR columns); the Possible System Effect; and Attack Result (Control Team/OPFOR columns); and Mission Effect and Mission Impact (Operational Team columns). The analysis participants may then determine whether they need refinement or additional information (if so, this will be supplied via homework). The refinement and RFIs should be recorded for the specific cyber-attack (row) in the Analysis Table, either in a column at the far right (Figure 12) or in the column requiring refinement.

The analysis participants should decide how to group cyber-attacks. For example the attacks may be grouped by OPFOR Cyber Opposing Mission Objectives or by category of attack method from the Cyber Kill Chain (Appendix B), i.e., access, pivot, and command and control. The analysis participants could also group attacks based on the targeted system or Operational Mission phase. Use separate tables for each agreed-upon grouping or list all cyber-attacks, sequentially by grouping, in the Analysis Table. The numbering structure for the unique identifier (first column) assigned to every cyber-attack should align with the grouping scheme. This assignment will be carried forward to formulate the associated risk for the cyber-attacks within each grouping.

The Team will iterate through the data, possibly combining or splitting rows/cyber-attacks during the Working Meeting so the total number of attacks (and row) may change in the Analysis Table. Tailor the Analysis Table as needed. Document possible mitigations (in place and/or planned) discussed for the system under analysis in the appropriate column. Having the original copy of the Note Taker's notes along with any drawings and presentations the OPFOR or Operational Teams produced in the CTT available for reference during each Working Meeting.

Before Working Meeting 1 ends, the Analysis Lead should assign homework and due dates to individuals, including answering RFIs, and should refer to the Data Handling Plan (§3.1.4.1.3) for the appropriate procedures between Working Meetings 1 and 2. Once Working Meeting 1 concludes, the Analysis Lead or CTT Facilitator extracts and distributes the list of RFIs with due dates to the individuals responsible for providing the information needed.

3.3.2.2 Working Meeting 1 Homework

- Individuals complete assigned questions and RFIs documented in the Analysis Table and transmit by the due date as prescribed to the Data Analyst
- Data Analyst addresses all editing and updating of the Analysis Table
 - Creates new rows for any new attack or variant, or combines attacks (within 1 week)
 - Publishes the updated Analysis Table for the other analysis participants to complete homework
- Operational Team Lead, consults with Operational Team members as needed to
 - o Finalize Mission Impact Methodology (Figure 5, §3.1.2.1.1)
 - Enter or update impact details in the (Operational Team columns, Figure 9) of the Analysis Table
 - Assign mission impact number to the Numerical Mission Impact and Consequence column in the Analysis Table (Figure 10).
- OPFOR Team Lead
 - Completes the two likelihood assessment columns (Attack Cost/Level of Effort and Attack Success Likelihood), or the customized likelihood columns if tailoring the Analysis Table (Figure 10)
 - Assigns a numerical value in the Numerical Likelihood column applying the likelihood assessment methodology (Figure 6)
 - Determines subjective upgrade or downgrade factors for numerical likelihood and documents the upgrade/downgrade factors used

- Determines an adjustment to the likelihood value that factors in the difficulty
 of access method(s) and other cyber kill chain steps, as relevant and desired;
 Documents the rationale and the adjusted likelihood value in the Analysis Table
 in the column Analysis of numerical Likelihood factoring in access method: new
 (or unchanged) likelihood value from N (Figure 10). This is an optional step.
- Data Analyst consolidates all updates to the Analysis Table in preparation for Working Meeting 2

3.3.2.2.1 Documenting Final Mission Impact Assessment

The Operational Team Lead should finalize the Mission Impact Methodology, Figure 5, which was initially developed during Preparation (Step 1) and refined during Execution (Step 2). Using the Mission Impact Methodology, each row/attack is assessed independently. For example, if the Operational Mission is time dependent then various levels of delay will result in some form of mission impact. The Operational Team Lead will review and add necessary details in the Mission Effect and Mission Impact columns (Operational Team columns, Figure 9) in the Analysis Table as Working Meeting 1 Homework prior to Working Meeting 2 and use the final Mission Impact Methodology to assign a numerical value for each attack.

3.3.2.2.2 Documenting Final Likelihood Assessment

The OPFOR Lead will use the Control Team developed and approved version of Figure 6 to update, refine, or complete the two likelihood factors in the Analysis Table as separate columns, Attack Cost/Level of Effort and Attack Success Likelihood, for each cyber-attack (row) (Figure 10). The online template on the CTT Intelink Website (§1.2) and the Analysis Table representation in Appendix D provide detailed descriptions of each column. The likelihood of a successful cyber-attack may depend on certain assumptions, accesses, or conditions. For example, the access method needed to conduct the attack may have a low likelihood as documented in a different row in the spreadsheet. The column "Analysis of numerical Likelihood factoring in access methods," is optional and can be used to reference back to specific access methods or as a method to document the cyber kill chain required to complete the attack. Additional details on mitigations, controls, and operator or defender procedures may also influence the upgrade/downgrade factors of likelihood values or fine tuning of the metrics that fall in-between likelihood values. The OPFOR Team Lead must document all factors considered for each attack in the appropriate columns in the Analysis Table and, if relevant, decide to upgrade or downgrade (e.g., from 2 down to 1; 2 or 4 to 3; 4 up to 5) as needed for the final recommended Numerical Likelihood value. All logic associated with the selection of the Numerical Likelihood value must be fully documented by the OPFOR Team Lead as Working Meeting 1 Homework prior to Working Meeting 2.

Analysis Team					
Numerical Mission Impact and Consequence	Attack Cost / Level of Effort	Attack Success Likelihood	Numerical Likelihood	Analysis of numerical Likelihood factoring in access methods. Put new (or unchanged) likelhood value from N.	Final Risk Assessment coordinates

Figure 10. Portion of Analysis Table Used in Post-Exercise Analysis Working Meeting 2

3.3.3 Post-Exercise Analysis - Working Meeting 2

Working Meeting 2 is a 3 day meeting taking place 2-3 weeks after Working Meeting 1. The analysis participants review the completed homework and decide to accept or modify the values for mission impact and likelihood per cyber-attack (rows) in the Analysis Table.

3.3.3.1 Normalize Attacks

During Working Meeting 2, the analysis participants re-examine, one-by-one, each row in the updated Analysis Table. In the process, the analysis participants review the RFIs, question, and information gaps brought up in Working Meeting 1 to resolve lingering questions. The Team ensures each row in the Analysis Table represents an independent cyber-attack (or significant variant) and that consistent terminology is applied throughout the Analysis Table.

Using the Final Mission Impact Methodology, the analysis participants review and possibly refine the Mission Effect and Mission Impact (Operational Team columns, Figure 9) in the Analysis Table for each attack and reassess the consequences to the Operational Mission. Then the analysis participants confirm or adjust the value assigned in the column Numerical Mission Impact and Consequence (Figure 10) for every cyber-attack in the Analysis Table. The analysis participants may also decide to document variants in mission impacts based on modified Operational Assumptions. For example, an aircraft carrier that is actively under a kinetic attack is fully mission capable if it can launch aircraft while the launching system is under a cyber-attack. However, that same aircraft carrier may be non-mission capable during peacetime operations if the same cyber-attack is launched.

The analysis participants also review the value assigned in the *Numerical Likelihood* column (Figure 10) in the Analysis Table for every cyber-attack based on the OPFOR Team Lead's inputs and the Likelihood Assessment Methodology. The analysis participants should document any modifications to the likelihood values in the Analysis Table. The numerical likelihood is not an assessment of the adversary's intent to conduct the specific cyber-attack, nor the probability that the system under analysis will be exposed to the attack. The Program may decide to incorporate actual intelligence data to improve the likelihood assessment, but ultimately, testing is the most effective way to prove or disprove any uncertainty in CTT findings.

The analysis participants should also:

- Review attack vectors and areas of emphasis not explored in the Exercise to uncover any potential gaps in their analysis of the system under analysis.
- Document any questions or additional RFIs in the Questions, RFIs, Further Analysis

- column in the Analysis Table (Figure 12).
- Identify any additional mitigations that are in place or planned that should be updated in the appropriate column of the table.
- Document any testing recommendations made by the OPFOR in regard to a specific attacks in the Recommendations column (Figure 12).

Before Working Meeting 2 wraps up, the analysis participants should assign homework and refer to the Data Handling Plan (§3.1.4.1.3) for the appropriate procedures between Working Meetings 2 and 3. Once Working Meeting 2 concludes the Control Team Lead or the CTT Facilitator extracts and distributes the list of remaining RFIs with due dates to the individuals responsible for providing the information needed.

3.3.3.2 Working Meeting 2 Homework

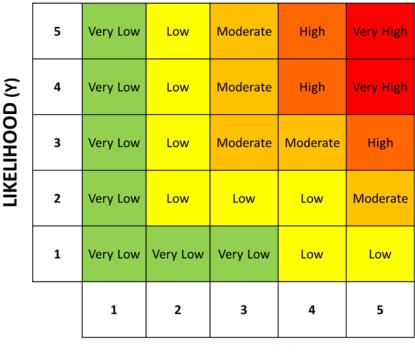
- Individuals complete assigned questions and RFIs documented in the Analysis Table and transmit by the due date as prescribed to the Data Analyst.
- Data Analyst
 - Addresses formatting inconsistencies and cleans up the Analysis Table (within 1-2 days).
 - o Ensures all analysis participants have access to the updated version.
- Program personnel and members from the Operational Team but not participating in analysis, are given the Analysis Table to make any corrections and to provide recommendations (within 1 week).
- Control Team Lead and CTT Program personnel
 - Develop initial set of recommendations documented in the Analysis Table.
 (Figure 12)
 - It is critical to develop this list of recommendations for the system under analysis in order to create the actionable information.
 - Note: If this step is not performed as homework, it must be performed prior to Reporting (Step 4).
- Data Analyst or Analysis Lead
 - Builds initial Risk Matrices (Figure 11, §3.3.3.2.1) using values from the Analysis Table, the Program risk reporting methodology, and clustering based on the groupings of attacks.
 - Extracts key data from the Analysis Table to build simple tables listing attacks for the final results briefs.
- OPFOR Team Lead identifies specific sets of attacks to build attack vignettes for the final results briefs.
- Control Team Lead and CTT Facilitator draft the unclassified portions of the Technical (§3.4.2) and Executive (§3.4.3) Briefs.

3.3.3.2.1 Risk Matrix

Each cyber-attack grouping is plotted on a separate Risk Matrix using the first column with a unique identifier in the Analysis Table (Figure 9). Figure 11 is an example of a Risk Matrix, which was adapted from the NIST Guide for Conducting Risk Assessments SP 800-30 Rev. 1 (Reference (g)).

The *Numerical Mission Impact* values are the x-coordinates and the *Numerical Likelihood* values, from the columns in the Analysis Table (Figure 1, Figure 10, respectively), are the y-coordinates of the Risk Matrix (Figure 11). Appendix D contains more information about using the Risk Matrix.

The Risk Matrix is a common tool used to evaluate cyber risks, but other methods, such as the Common Vulnerability Scoring System (CVSS, Reference (o)), are available, and can be applied by the Program, as desired.



IMPACT (X)

Figure 11. Risk Matrix based on NIST SP 800-30 Rev 1 (Reference (g))

3.3.4 Post-Exercise Analysis - Working Meeting 3

Working Meeting 3 is a 3 day meeting taking place 2-3 weeks after Working Meeting 2. At the conclusion of this meeting the Analysis Table, representing the actionable information including recommendations; Risk Matrices; a draft technical results brief; and a draft executive level brief are all completed.

3.3.4.1 Finalize Risk

The analysis participants conduct a final review of the changes to the Analysis Table and review the set of Risk Matrices.

The analysis participants then discuss and finalize the coordinates in the Risk Matrix associated with each attack cluster or grouping. The final Risk Matrices serve as a visualization of the CTT results and will be used in the technical results briefs.

3.3.4.2 Categorize Recommendations

After the Finalize Risk activity, the analysis participants review the assigned homework and discuss the capabilities of the system(s) for averting or mitigating the risk associated with each cyber-attack in the Analysis Table (Figure 12). Figure 12 depicts the right third of the Analysis Table. The online template on the CTT Intelink Website (§1.2) and the representation in Appendix D provide detailed descriptions of each column. Some attacks may not have any entries in the mitigations columns, which is acceptable and might result in specific recommendations to address mitigating the attack in the *Recommendations* column.

	Analysis Team	and System Test	
Capabilities or Mitigations In Place Today Planned for the Future		Recommendations	Questions, RFIs, Further Analysis

Figure 12. Portion of Analysis Table Used in Pre-Exercise Analysis Working Meeting 3

Next, for each cyber-attack, the analysis participants review the pertinent homework and discuss the recommendations for the Program (actions) based on the associated risk and any in place, planned, or recommended mitigations for the system under analysis. These recommendations usually are one of the following three categories:

- 1. **Test** The system requires testing to determine level of risk associated with specific attacks or vignettes.
- 2. Accept or Hold The risk may be low, unknown, or unable to be mitigated.
- 3. **Further Analysis** Investigate further to determine if testing, mitigating, or accepting is appropriate.

EXAMPLE RECOMMENDED ACTIONS

Test - to determine if access to system Y can be established during premission planning.

Accept - that data may be exfiltrated through System Y because there is no mission essential information at risk.

Further analyze - system architecture to determine if the adversary can pivot to Network Z from System Y.

- After implementing planned mitigation B, analyze system architecture and interface controls to determine if the adversary can still pivot to System Y from Network Z.
- Engage with Network Z cyber defenders to understand TTPs for detection.

The analysis participants should try to identify obvious tests that can be easily conducted in a laboratory setting. If there are many variants to a cyber-attack, consider evaluating the worst-case scenario.

The Analysis Table should include as much detail in each row and column as possible to explain each attack and the details that resulted in the risk values and the recommendations. Brevity is not desired. After the analysis participants finalize the actionable information (from the Analysis Table and Risk Matrices) for the system under analysis, they should work to finalize the draft Technical Brief (§3.4.2) to report the results of the CTT. The Analysis Table is the source document for addressing specific questions about the CTT recommendations and findings.

The analysis participants may also need to finalize the draft Executive Brief (§3.4.3) depending upon the briefing schedule. The Executive Brief is often a subset of the Technical Brief.

3.3.5 Post-Exercise Analysis - Exit Criteria

The CTT is ready for Reporting, Step 4, when the following conditions are met:

- CTT notes organized by cyber-attack and refined with SMEs
- Analysis Table completed including attack likelihood and mission impact
- Risk Matrices created and refined with SMEs
- Actionable recommendations for system under analysis developed
- Briefs scheduled to be completed or finalized
- Program concurrence with the findings and recommendations

3.4 Step 4 - Reporting

This step varies in duration. The major activities performed during Reporting are:

- Prioritize the Recommendations
- Complete the Technical Brief
- Develop the Executive Brief

3.4.1 Reporting - Prioritize Recommendations

For the system under analysis, the Control Team Lead and key Program personnel must determine the priority of the cybersecurity risks and recommendations identified during Post-Exercise Analysis (Step 3) and highlight them in the Technical and Executive Briefs. The areas to highlight may include addressing vulnerabilities with high mission impact, leadership areas of concern, and strategic issues with quick or easy tactical resolutions. Aligning the recommendations to the Program's testing and engineering schedule may prove useful. The Program will also want to consider whether additional CTTs are needed due to other systems, missions, or interfaces not explored. The Control Team Lead should emphasize in the reports both the adversary's potential opportunities to disrupt the Operational Mission, as well as the system's realistic operational resilience. The Control Team Lead is the individual responsible for conducting the briefs and should be familiar with all information captured in the Analysis Table. The Control Team Lead should practice giving the brief to the analysis participants, if possible, prior to the actual briefing to become more effective at presenting the results.

3.4.2 Reporting - Technical Brief

The Technical Brief describes the entire CTT effort of preparation, research, execution, and analysis, from Step 1 through Step 3, and contains the following information:

- Objectives, assumptions, benefits
- Key leadership and participating/supporting organizations
- Operational Mission and Scenario Overview
 - Key diagrams and information
- OPFOR Mission Overview
 - o Intelligence, known and unknown
- Summary of Results
 - o Risk Matrix with total number of attacks in each cell
 - Mission Impact and Likelihood Assessment Methodologies
 - Upgrade/downgrade factors, if used
- Detailed Results
 - Access methods overview and assessment
 - High level summary of all attacks
 - Risk Matrices
 - Attack scenarios or vignettes (1 per risk matrix, typically)
- Recommendations and Next Steps

Most information about the CTT, with the exception of the Detailed Results, can be modified from the Kickoff Briefs, which are not typically classified. The Detailed Results (usually classified findings, if the CTT was held at a classified level) include the OPFOR cyber-attack vignettes developed and selected by the OPFOR Team Lead. Each vignette should provide a complete story of how the cyber-attack played out, from the attack assumptions and description through the effects to the Operational Mission. This is an opportunity to layer multiple attacks in parallel or in sequential nature to explain how an adversary could create a mission impacting attack. If possible, identify the most vulnerable components of the system or the subsystems contributing to each cyber-attack, or provide a summary of this information. Reference the data from the Analysis Table and present extracts of relevant information in a simple table along with the Risk Matrices. A template for the Technical Brief is available on the CTT Intelink Website (§1.2).

3.4.3 Reporting - Executive Brief

The Executive Brief provides a high level overview of the CTT steps and presents the recommendations and key actionable information about the system under analysis. The Executive Brief highlights the following information:

- Values and benefits of the CTT
- Summary of attacks and recommendations
- Impacts on FoS, as relevant, and plans to inform other Programs
- Next steps

Information can be extracted from the Technical Brief, but the language to describe the cyberattack scenarios should be understandable to the warfighter. The Executive Brief provides a visual depiction summarizing the Operational Mission (to give context) and the OPFOR Cyber Opposing Mission Objectives, highlighting the recommendations. When presenting the Executive

Brief, the Program should take ownership of the results, but it is helpful to have operational and technical leads in attendance to reinforce the information and recommendations.

3.4.4 Reporting - Exit Criteria

- Technical Brief presented to CTT participants and other interested stakeholders
- Executive Brief presented to leadership

3.5 Wrapping up a CTT

The CTT is not a typical wargame with moves and counter-moves, but is a tool designed to increase both the leadership's and the warfighter's understanding of the cyber warfare domain in a mission context and to help T & E Programs better allocate their engineering and testing resources.

After the CTT results are reported in Step 4, the Control Team Lead or CTT Facilitator should gather feedback from the Program about their thoughts on the CTT and ask them to complete the anonymous DoD CTT Survey using the "Program-POST-reporting-Survey-info" file available on the CTT Intelink Website (§1.2). The answers to the survey help DoD assess the value of and help improve the CTT process.

CTT Exercises can be used by Programs throughout the acquisition process to design and field more cyber resilient systems and plan efficient and effective cybersecurity T & E strategies.

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Acronym List

ATO Authorization to Operate

CAPEC Common Attack Pattern Enumeration and Classification

CDD Capabilities Development Document

CONOPS Concepts of Operations

CSSP Cybersecurity Service Provider

CTT Cyber Table Top

CVE Common Vulnerabilities and Exposures
CVSS Common Vulnerability Scoring System
CWE Common Weakness Enumerations

DoD Department of Defense

DoDAF Department of Defense Architecture Framework

DoDI Department of Defense Instruction

DT Developmental Test

DT & E Developmental Test and Evaluation
FFRDC Federally Funded Research Center

FOS Family of System
FOUO For Official Use Only

IOT & E Initial Operational Test and Evaluation

ISEET Integrated Systems Evaluation, Experimentation and Test

ISSE Information System Security Engineer
ISSM Information System Security Manger

IT Information Technology

JWICS Joint Worldwide Intelligence Communications System

MBCRA Mission-Based Cyber Risk Assessment

MET Mission Essential Function
NCR National Cyber Range
NDA Non-Disclosure Agreements

NIPRNet Non-classified Internet Protocol Router Network
NIST National Institute of Standards and Technology

NSA National Security Agency

NVD National Vulnerabilities Database

OPFOR Cyber Opposing Force
OT Operational Test

OT & E Operational Test and Evaluation

OTA Operational Test Agency

OTRR Operational Test Readiness Review

OV-1 Operational View - 1

POAM Plan of Action and Milestones

POC Point of Contact

PPP Program Protection Plan
RFI Request for Information
RMF Risk Management Framework

ROE Rules of Engagement

SCG Security Classification Guide

SIPRNet Secret Internet Protocol Router Network

SME Subject Matter Expert
SoS System of Systems
T & E Test and Evaluation

TEMP Test Evaluation Master Plan

TRMC Test Resource Management Center
TTP Tactics, Techniques, and Procedure
VOLT Validated Online Lifecycle Threat

Glossary

The following glossary includes definitions of some terms that may be used or referenced when conducting a CTT. Sources for terms and definitions include both authoritative government sources and open source literature.

Α		
	Access	Ability and means to communicate with or interact with a system, use system resources to handle information, gain knowledge of the information the system contains, or control system components/functions. (Reference (p))
	Advanced	An attacker with substantial means, organization, and motivation to
	Persistent Threat	carry out a sustained assault against a specific target. They are advanced because they are capable of conducting anonymous, stealthy, and extremely sophisticated attacks, tailored to a specific target. They are persistent in that they are difficult to detect, deter, prevent, and remove.
	Attack	All of the different points where an attacker could get into a
	Surface	system, and where they could get data out. The system's exposure to reachable and exploitable vulnerabilities; i.e., any connection, data exchange, service, removable media, etc., that could expose the system to potential threat access.
	Attack Vector	Method of conducting a cyber-attack; how attacker gains unauthorized access; path or means by which an attacker gains access to a system to deliver a payload or malicious outcome. Attack vectors enable hackers to exploit system vulnerabilities, including the human element. Also called <i>Threat Vector</i> .
B C		
	Cyber	A prefix used to describe a person, thing, or idea as part of the computer or information age.
	Cyber-attack	An attack, via cyberspace, targeting an enterprise's use of cyberspace for the purpose of disrupting, disabling, destroying, or maliciously controlling a computing environment/infrastructure; or destroying the integrity of the data or stealing controlled information. (Reference (p))
	Cyber Risk	Potential for an unwanted/adverse outcome resulting from an incident, event, or occurrence, as determined by the likelihood that a particular threat would exploit a particular vulnerability, with associated consequences.
	Cyber	Actions, typically politically motivated, by a nation-state or non-
	Warfare	state actor, to penetrate another nation's computers or networks for the purposes of causing damage or disruption.
	Cybersecurity	Prevention of damage to, protection of, and restoration of computers, electronic communications systems, electronic communications services, wire communication, and electronic communication, including information contained therein, to ensure its availability, integrity, authentication, confidentiality, and

		nonrepudiation. The ability to protect or defend the use of
D		cyberspace from cyber-attacks.
E	Fachling	The first store of a subsurption store by the threat gains information
	Enabling Operations	The first stage of a cyber-attack where the threat gains information about the targeted systems and users.
	Exploit	Technique/program designed to break into a system by taking
	-	advantage of an accessible vulnerability in the attack surface.
	Exploitation	Act of infiltrating target systems to extract and gather intelligence
F		data.
	Family of	A set of systems that provide similar capabilities through different
	Systems	approaches to achieve similar or complementary effects (Reference
c		(q))
G H		
1		
	Insider	An entity with authorized access (i.e., within the security domain)
	Threat	that has the potential to harm an information system or enterprise through destruction, disclosure, modification of data, and/or denial
		of service. (Reference (p))
J		(F)
K		
	Kill Chain	A sequence of activities that produce warfighting effects, within a
L		mission area, in the battlespace.
	Level of	Amount of work an attacker must invest to successfully achieve the
	Effort	goals of a cyber-attack. Function of ability, motivation, and desired
	Likelihood of	impact. In Information Assurance risk analysis, a weighted factor based on a
	Occurrence	subjective analysis of the probability that a given threat is capable
		of exploiting a given vulnerability. (Reference (p))
W		
N		
0	Offensive	Cyberspace operations intended to project power by the
	Cyberspace	application of force in or through cyberspace.
_	Operations	
<u>P</u>	Payload	Term that describes the damage that can be done once a
	rayload	vulnerability has been exploited. For example, if a software agent,
		such as a virus, has entered a given IT system, it can be
		programmed to reproduce and retransmit itself, or destroy/alter
		files in the system. Payloads can have multiple programmable capabilities and can be remotely updated.
R		capabilities and can be remotery appared.
	Red Team	Team of experts who focus on penetration testing, assessment, and
	Dist. C. I	design of secure systems.
	Risk, Cyber	Potential for an unwanted/adverse outcome resulting from an incident, event, or occurrence, as determined by the likelihood
		incident, event, or occurrence, as determined by the likelihood

Risk Assessment

that a particular threat would exploit a particular vulnerability, with associated consequences. See Cyber Risk.

The process of identifying, prioritizing, and estimating risks. This includes determining the extent to which adverse circumstances or events could impact an enterprise. Uses the results of threat and vulnerability assessments to identify risk to organizational operations and evaluates those risks in terms of likelihood of occurrence and impacts if they occur. The product of a risk assessment is a list of estimated, potential impacts and unmitigated vulnerabilities. Risk assessment is part of risk management and is conducted throughout the Risk Management Framework (RMF) (Reference (i)). The process of identifying risks to organizational operations (including mission, functions, image, reputation), organizational assets, individuals, other organizations, and the Nation, resulting from the operation of an information system. Part of risk management, incorporates threat and vulnerability analyses, and considers mitigations provided by security controls planned or in place. Synonymous with risk analysis. (Reference (g))

S

Supply Chain Attack

Attacks that allow the adversary to utilize implants or other vulnerabilities inserted prior to installation in order to infiltrate data, or manipulate information technology hardware, software, operating systems, peripherals (information technology products) or services at any point during the life cycle. (Reference (p))

Supply Chain Management

A cross-functional approach to procuring, producing, and delivering products and services to customers. Military supply chain management is the discipline that integrates acquisition, supply, maintenance, and transportation functions with the physical, financial, information, and communications networks in a results-oriented approach to satisfy joint force materiel requirements.

Supply Chain Risk

The risk that an adversary may sabotage, maliciously introduce unwanted function, or otherwise subvert the design, integrity, manufacturing, production, distribution, installation, operation, or maintenance of a system so as to surveil, deny, disrupt, or otherwise degrade the function, use, or operation of such system.

Supply Chain Risk Management

Systematic process for managing supply chain risk by identifying susceptibilities, vulnerabilities, and threats throughout DoD's supply chain; and developing mitigation strategies to combat those threats whether presented by the supplier, supplied product and its subcomponents, or supply chain (initial production, packaging, handling, storage, transport, mission operation, and disposal). A set or arrangement of systems resulting from the integration of

System of Systems

independent and useful systems into a larger system that delivers unique capabilities. (Reference (q))

Τ

Threat

Any circumstance or event with the potential to adversely impact organizational operations (including mission, functions, image, or reputation), organizational assets, individuals, other organizations, or the Nation through an information system via unauthorized

	Threat Vector	access, destruction, disclosure, modification of information, and/or denial of service. (Reference (p)) Individual, group, organization, or government that conducts or intends to conduct detrimental activities.
U		
٧		
W		
X		
Υ		
Z		

Appendix A: References

- (a) The Department of Defense Cyber Strategy, of Apr 2015. https://www.defense.gov/Portals/1/features/2015/0415_cyber-strategy/Final_2015_DoD_CYBER_STRATEGY_for_web.pdf
- (b) Summary of the 2018 National Defense Strategy of the United States of America. https://www.defense.gov/Portals/1/Documents/pubs/2018-National-Defense-Strategy-Summary.pdf
- (c) Department of Defense Instruction, "Cybersecurity", DoDI 8500.01 of 14 Mar 2014. http://www.esd.whs.mil/Portals/54/Documents/DD/issuances/dodi/850001_2014.pdf
- (d) Department of Defense Cybersecurity Test and Evaluation Guidebook, Version 2.0, of 25 Apr 2018. https://www.dau.mil/cop/test/DAU%20Sponsored%20Documents/CSTE%20Guidebook%202.0_FINAL%20(25APR2018).pdf?Web=1
- (e) Department of Defense Instruction, "Operation of the Defense Acquisition System", DoDI 5000.02, of 7 Jan 2015. http://www.esd.whs.mil/Portals/54/Documents/DD/issuances/dodi/500002_dodi_2015.pdf?ver=2017-08-11-170656-430
- (f) Department of Defense Instruction, "Business Systems Requirements and Acquisition", DoDI 5000.75, of 2 Feb 2017 http://www.esd.whs.mil/Portals/54/Documents/DD/issuances/dodi/500075_dodi_2017.pdf
- (g) National Institute of Standards Special Publication 800-30 Revision 1, Guide for Conducting Risk Assessments, of Sep 2012. http://nvlpubs.nist.gov/nistpubs/Legacy/SP/nistspecialpublication800-30r1.pdf
- (h) IDA, "Comparative Review of DoD Mission-Based Cyber Risk Assessments", Paper P-8736, of Feb 2018.
- (i) Naval Air Systems Command Integrated Systems Evaluation, Experimentation and Test Department, "Cyber Table Top Handbook", Version 1.0, of Sep 2016.
- (j) Department of Defense Instruction, "Risk Management Framework (RMF) for DoD Information Technology", DoDI 8510.01, of 12 Mar 2014. http://www.esd.whs.mil/Portals/54/Documents/DD/issuances/dodi/851001_2014.pdf

- (k) MITRE, "Common Attack Pattern Enumeration and Classification (CAPEC)", https://capec.mitre.org
- (I) MITRE, "Common Vulnerabilities and Exposures (CVE)", https://cve.mitre.org/
- (m) MITRE, "Common Weakness Enumerations (CWE)", https://cwe.mitre.org/
- (n) National Institute of Standards, "National Vulnerability Database (NVD)", https://nvd.nist.gov/
- (o) FIRST "Common Vulnerability Scoring System (CVSS)", https://www.first.org/cvss
- (p) Committee on National Security Systems, "Committee on National Security Systems (CNSS) Glossary", CNSSI No. 4009, of 6 Apr 2015. https://www.cnss.gov/CNSS/openDoc.cfm?X2m00lxidbhWEAK0EDqxaA==
- (q) Defense Acquisition University, "Glossary of Defense Acquisition Acronyms and Terms", https://www.dau.mil/glossary/Pages/Default.aspx
- (r) MITRE, "Adversarial Tactics, Techniques and Common Knowledge," <u>https://attack.mitre.org/wiki/Main_Page</u>

Appendix B: CTT Exercise Preparation Resources

CTT Examples

While the need to gain an initial understanding of a system or characterize the attack surface is certainly present in early development, this need to understand the architecture and system exposures can arise multiple times across the system's life cycle due to system upgrades, system modifications, different environments, and emerging or evolving threat capabilities. Listed below are several examples where a CTT would be valuable:

- A means of communication among the engineering, testing, and Program management personnel who are trying to understand the risk to the system under development from the cyber warfare domain. The timing of this CTT may be very early in the Program planning to enable a common understanding of the cybersecurity challenges that will have to be addressed in the Program. This may inform the allocation of resources to disciplines within the Program Office dealing with the many aspects of cybersecurity. It will also inform the tailoring of control selection and control overlays during step 2 of the risk management framework (RMF) process.
- Systems beginning their test planning and test data management process could leverage CTTs to determine what constitutes adequate developmental testing prior to operational testing (e.g., supporting the "Attack Surface Characterization" Phase in the six-phase cybersecurity test and evaluation process).
- CTTs could serve as a tool during development and continuous monitoring to determine whether emergent cyber vulnerabilities have been overlooked in the system under analysis (especially in the support and maintenance subsystems). E.g., Portable Universal Serial Bus (USB) flash drives became an emergent cyber threat not previously considered and to inform mitigations.
- CTTs could be used to generate threat vignettes for adversarial, threat-based testing after known vulnerabilities from cooperative vulnerability identification events have been addressed. In this way, they could help determine the environment needed for threat-based testing and inform Authorizing Officials decisions about the risk to the network.
- A smaller-scale, "mini" CTT, could be used to perform quick turn-around risk assessments on vulnerability assessment findings to evaluate mission risks, which often can be accomplished in 1 day or less. Mini CTTs are useful for smaller stand-alone systems that do not require large participation and multiple days.

CTT Roles and Team Responsibilities

Team Roles and Responsibilities

<u>Control Team</u>: Leads the entire CTT effort and provides logistical support from Exercise Preparation (Step 1) through Reporting (Step 4).

- Step 1 Recruits participants and sets goals, objectives and deliverables
- Step 2 Adjudicates issues, ensures minority views, and captures recommendations
- Step 3 Leads Post-Exercise Analysis
- Step 4 Reports actionable results

Operational Team: Most engaged during the CTT Exercise Execution (Step 2)

- Develops notional plan to execute operational mission orders and/or achieve operational objective within the future timeline and scenario
- Presents the notional timeline, actions and procedures of the multi-day mission: Planning through post mission tasks including maintenance
- Assesses the impact to mission accomplishment of successful cyber-attacks
- May be needed for post CTT analysis

Comprised of military and civilian testers, individuals with operational experience relevant to the mission or systems; organizations involved with the system development; system maintainers; engineers familiar with the differences between the current "as is" and "to be"; subsystem/interface subject matter experts (SMEs); anti-tamper SME, cybersecurity service providers and network defenders, cybersecurity SME.

<u>Cyber Opposing Force (OPFOR)</u>: Most engaged during the Exercise Execution (Step 2); OPFOR Team Lead *may* engage with Team members in advance to perform reconnaissance, plan/assign missions.

- Review System Reconnaissance information
- Review the Operational Mission sequence
- Develop a list of potential exploitation pathways based on reconnaissance for each system
- Present the general OPFOR Mission approach
- Develop and lead discussion of cyber-attacks to execute the Cyber Opposing Mission Objectives
- Participate in Post-Exercise Analysis (Step 3), as required

Comprised of certified ethical hackers (contractor, government, academia); National Security Agency (NSA) certified red team penetration testers; defensive and offensive cybersecurity SMEs; cyber developmental testers; cyber range personnel; interoperability engineers; system engineer or tester (provides operational perspective).

Individual Roles and Responsibilities

<u>Control Team Lead</u>: has overall authority and responsible for the exercise; typically the Analysis Lead; Expert on system/Program under analysis; Identifies the appropriate Program and operational/user contacts to participate in Exercise Execution (Step 2).

<u>CTT Facilitator</u>: supports Control Team Lead, keeps Control Team on track, particularly helpful during Program's first CTT, adjudicates questions and issues that arise; Expert on the CTT process bringing experience and contacts from other CTTs.

<u>Operational Team Lead</u>: responsible for planning the Team's Operational Mission and ensures the Team deliverables are within the CTT time constraints; Serves on both Operational and Control Teams; General experience/knowledge across the scope of the Mission and Scenario; Strong leader, fosters discussion without (or allowing others) dominating the conversation.

<u>Cyber Opposing Force (OPFOR) Team Lead</u>: **most important role in the CTT** and responsible for planning the OPFOR Cyber Opposing Mission Objectives; Serves on both OPFOR and Control Teams, Expert in cyber offensive and/or defensive operations, cybersecurity vulnerability assessments, cyber warfare operations; Strong personality, communicative. For more details about the role of the OPFOR Team Lead in the CTT process see the following section.

<u>Analysis Lead:</u> directs the Post-Exercise Analysis (Step 3) and responsible for the developing the actionable information results from the CTT. Organized, analytical, cybersecurity subject matter expert; Often Control Team Lead.

<u>Data Analyst</u>: note taker during the CTT, supports the Analysis Lead for Post-Exercise Analysis (Step 3) by organizing all raw notes, and maintaining configuration management for the analysis data during and between analysis meetings. Organized, analytical, at least a general level of cybersecurity knowledge.

<u>Note Takers</u>: records all relevant discussions, who said what, and diagrams attacks, as required, during Exercise Execution (Step 2). Detail oriented, good listener, organized, good short term memory, helpful to have general CTT experience and knowledge with the system under analysis, typical missions, or cybersecurity.

Operational and OPFOR Deputy Team Leads: supports Team Leads as desired.

<u>Security Lead</u>: responsible for classification derivations of all CTT data; Expert on Program classification guide, knowledge of Program Protection Plan; coordinates appropriate classified facilities for the Exercise, data analysis, and other classified meetings; develops and publishes the data handling/management plan for the Exercise (Step 2) and Post-Exercise Analysis (Step 3); manages the visit requests for participants; manages Non-disclosure agreements (if applicable); provides input regarding classification and data handling for the CTT Kickoff briefs.

<u>Intel Lead</u>: supports the collection of intelligence information; From the Program Office or intelligence organization supporting the Program; Develops/coordinates intelligence briefs for the CTT to include relevant intelligence to the CTT mission such as targets of interest or enemy

activities, and intelligence related to known cyber tactics, techniques and procedures to the Program data, system under analysis, interfaces, etc.

Importance of OPFOR Team Lead Role

The OPFOR Team Lead, or OPFOR Lead, is involved in all four steps of the CTT (driving the Exercise Execution (Step 2) and Post-Exercise Analysis (Step 3)) and is critical to the success of the assessment. Successful OPFOR Leads not only possess broad offensive and defensive cyberspace operations knowledge, but also strong leadership skills, and the ability to communicate clearly. They bring passion and commitment for educating and improving awareness of cyber threats to DoD missions to the CTT. By fostering creative thought, inspiring provocative ideas, and cultivating a non-adversarial collaborative environment for learning, they motivate the OPFOR Team to research and defend plausible attacks and all CTT participants to identify greatest areas of concern, with respect to the mission the system supports. Because this role is so critically important, this section reiterates the duties of the OPFOR Lead throughout the CTT.

During Preparation (Step 1), the OPFOR Lead participates in planning meetings; works with the CTT Control Team to plan the event; and communicates relevant information to the rest of the OPFOR Team members. The OPFOR Lead seeks the requisite technical documentation and information, asking questions about the system, mission, maintenance, etc. until they have sufficient information¹ to develop the set of Cyber Opposing Mission Objectives. Technical deep dives or lab/site visits may be required, and if so, the OPFOR Lead requests and attends those fact-finding events. If during the course of planning superfluous information is provided, the OPFOR Lead helps to filter out the data and distill the key information into the Kickoff briefs. The OPFOR Lead also provides expert input on the Program's selected Likelihood Assessment Methodology.

During Exercise Execution (Step 2), the OPFOR Lead attends the Kickoff event (preferably held well in advance of the rest of the event), presents the OPFOR Mission brief, and asks questions during other briefs to (1) improve understanding amongst all participants and (2) encourage the OPFOR Team members to ask questions they may have. The OPFOR Lead coordinates the attack brainstorming activities of the OPFOR Team, whether between the kickoff event and the Exercise, or during OPFOR Team Breakouts. During brainstorming, the OPFOR Lead reminds the Team that they should be developing a wide range of representative attacks, across the range of effects (deny/degrade/disrupt/destroy/deceive/exfiltrate), and that the attacks should be plausible, using the Likelihood Assessment Methodology to initially understand technical feasibility of the developed attacks. The OPFOR Lead must structure the attack presentations by the OPFOR Team members to ensure a consistent approach and flow. The OPFOR Lead guides attack presentations, evolving attacks as warranted by discussion during the event. He/she also:

¹ High-level system under test interface and network diagrams, including key external networks and categories of information obtained from the internet, Non-classified Internet Protocol Router Network (NIPRNet) and Secret Internet Protocol Router Network (SIPRNet).

- decides the order in which to present attacks
- decides the appropriate level of detail for the audience
- encourages the Operational Team to engage and interact during the presentation
- understands and explains (if necessary) possible countermeasures and workarounds
- explains likelihood using the Likelihood Assessment Methodology
- adjusts attacks as needed to identify mission-impacting events

The OPFOR Lead should aspire to get through as many attacks as possible while eliciting discussions on feasibility, plausibility, and likelihood to educate all participants. On average, each attack takes up to 20 minutes to describe and debate.

During Post-Exercise Analysis (Step 3), the OPFOR Lead: attends all analysis meetings; assigns and completes homework; reviews the Analysis Table; develops and refines attack description details, level of effort, and attack success likelihood, and offers suggestions for mitigation and testing.

Finally, during Reporting (Step 4), the OPFOR Lead helps the Control Team finalize the results brief and/or report by developing and describing attack vignettes. They attend all out briefings as desired by the Program, and are available to present the attack vignettes and analysis process if needed.

Cyber Kill Chain

Cyber attackers, such as an advanced persistent cyber threat (e.g., nation sponsored), perform a chain of actions to conduct offensive operations against systems and networks. Several variants of the process exist but they follow a sequence similar to the cyber kill chain steps depicted and described here:



Figure 13. Cyber Kill Chain

- **Step 1: Reconnaissance and Weaponization.** Attackers gather information before the actual attack. This helps them devise possible ways to exploit vulnerabilities in the system software and architecture as well as how to socially engineer. Most information they garner is publicly available on the Internet. The attacker uses an exploit and creates a malicious payload to send to the victim. The attacker will likely try this out in his own laboratory or cyber security range before unleashing it on the victim.
- **Step 3: Access.** The attacker sends the malicious payload to the victim by one or many intrusion methods or the attacker remotely gains access to the system via various attack vectors. See Figure 14 for examples of points of access to a system.
- **Step 4: Pivot.** The attacker moves cyber weapons or remote presence between computing systems and interfacing computer systems in or connected to the targeted platform, ultimately establishing a presence for a cyber weapon or remote access on the targeted platform.
- **Step 5: Command and Control (C2).** The attacker establishes bidirectional communication with a cyber weapon operating within the targeted platform. The attacker creates a command and control channel in order to continue to operate the internal assets remotely. This step is relatively generic and relevant throughout the attack, not only when malware is installed.
- **Step 6: Effects:** The attacker performs the steps to achieve the attacker's actual goals on the victim's system. This can be an elaborate active attack process that takes months, and thousands of small steps, in order to achieve. The mission effect may be one or a combination of denial, disruption, deception, degradation, or destruction of data or systems. Typically these attacks are on availability and integrity of data and systems with the goal of compromising the platform's mission.
- **Step 7: Exfiltrate:** Using presence or a cyber weapon to conduct confidentiality attacks against the platform. This is another type of mission effect and can continue until detected, if detected, or until the platform is replaced.

Cyber Attack Surface

Phase 2 of the DoD Cybersecurity T & E Process "Characterize the Cyber Attack Surface" (Figure 1) is in part intended to help programs analyze how an adversary can execute a cyber kill chain against a system. The CTT is one method a program can use to contribute to Phase 2 analysis. One tool the US Air Force developed to assist with attack surface analysis is the "wheel of access," Figure 14. The wheel depicts some of the more common access paths that may exist for DoD weapon systems. OPFOR Teams can use this access representation to generate ideas for the cyber kill chain and to help explain how an attacker might gain access to the system.

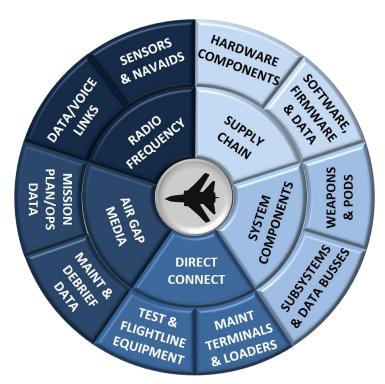


Figure 14. Wheel of Access

Adversary Tactics

A resource for OPFOR Teams and during analysis is MITRE's Adversarial Tactics, Techniques, and Common Knowledge (ATT&CKTM) database, (Reference (r)). This site is "a curated knowledge base and model for cyber adversary behavior, reflecting the various phases of an adversary's lifecycle and the platforms they are known to target. ATT&CKTM is useful for understanding security risk against known adversary behavior, for planning security improvements, and verifying defenses work as expected."

Appendix C: CTT Exercise Execution Resources

Notional CTT Exercise Execution Agendas

Option 1: Kickoff held the same week as the CTT

- Day 1 Events (Participants)
 - Welcome Aboard/Admin/Security/Safety Briefs (Combined Teams)
 - CTT Program Leadership Speaker Setting the Stage (Combined Teams)
 - Cyber Table Top Purpose/Objectives Brief (Combined Teams)
 - System Description (Combined Teams)
 - Intelligence Brief (Combined Teams attend)
 - Operational Mission and Scenario Brief (Combined Teams)
 - OPFOR Mission Brief (Combined Teams)
 - Team Breakout Sessions
 - Day 1 Summary (Control Team)
- Day 2 Events (Participants)
 - Teams continue separate Breakout Sessions, as needed
 - Operational Team Task Brief Operational Timeline Developed in Team Breakout (Combined Teams)
 - OPFOR Cyber Opposing Mission Objective #1 (Combined Teams)
 - More attacks may be completed on this day depending on the schedule
 - Discussions and Clarifications (Combined Teams)
 - Day 2 Summary (Control Team)
- Day 3 Events (Participants)
 - OPFOR Cyber Opposing Mission Objective #2-N (Combined Teams)
 - Pick up where you left off on Day 2
 - Discussions and Clarifications (Combined Teams)
 - Lessons Learned (Combined Teams)
 - Post-Exercise Analysis Planning Meeting (Control Team)

Option 2: Kickoff held 2-3 weeks in advance of the CTT

- Kickoff Events (Participants)
 - Welcome Aboard/Admin/Security/Safety Briefs (Combined Teams)
 - Kickoff Speaker Setting the Stage (Combined Teams)
 - Cyber Table Top Purpose/Objectives Brief (Combined Teams)
 - System Description Brief (Combined Teams)
 - Operational Mission and Scenario Brief (Combined Teams)
 - OPFOR Mission Brief (Combined Teams)
 - Technical and Mission Scope Questions (Combined Teams)
 - Day 1 Summary (Control Team)
- Team Breakout Sessions the day after Kickoff or at some point prior to the Execution (Participants)
 - Operational Mission and Scenario Refinement (Operational Team)
 - Operational Mission Execution Planning Session (Operational Team)
 - Reconnaissance Brief (OPFOR)
 - Vulnerability/General Attack Planning Session (OPFOR)
- CTT Execution Day 1 Events (Participants)
 - Welcome Aboard/Admin/Security/Safety Briefs (Combined Teams)
 - CTT Program Leadership Speaker Setting the Stage (Combined Teams)
 - Cyber Table Top Purpose/Objectives Brief (Combined Teams)
 - System Description Brief (Combined Teams)
 - Intelligence Brief (Combined Teams attend)
 - Operational Mission and Scenario Brief (Combined Teams)
 - OPFOR Mission Brief (Combined Teams)
 - OPFOR Cyber Opposing Mission Objectives #1 (Combined Teams)
 - Discussions and Clarifications (Combined Teams)
 - Day 1 Summary (Control Team)
- CTT Day 2-X Events (Participants)
 - OPFOR Cyber Opposing Mission Objectives #2-N (Combined Teams)
 - Discussions and Clarifications (Combined Teams)
 - Summary (Control Team)
- CTT Last Day Events (Participants)
 - Conclude OPFOR Cyber Opposing Mission Objectives (Combined Teams)
 - Discussions and Clarifications
 - Lessons Learned (Combined Teams)
 - Post Exercise Analysis Planning Meeting (Control Team)

Exercise Support Planning

Kickoff/Exercise Supplies

Create Welcome Packets for all CTT participants and print copies of the Kickoff briefs for referencing during the Exercise.

• Welcome Packet: Agenda • Name/number tag • List of Participants • Systems Under Analysis Diagram • Acronym List • Note sheet • Survey

Other useful resources and supplies to have available:

- Black/Red/Blue Dry Erase Markers
- Black/Red/Blue Magic Markers/Sharpies
- White Out Bottles
- · White Boards
- Black/Blue Pens
- Easel Board-size Sticky Note Pads
- 11x17 laminated Diagrams
- Rubber bands for large brainstorming sheets
- Name/number Tags for Participants- reusable or stickers
- · Large envelopes

- NOFORN stamps w/ink (total)
- SECRET stamps w/ink (total)
- FOUO stamps w/ink (total)
- Cover sheets for secret documents
- Composition notebooks (college ruled) or note taker binders with formatted note taking pages
- Secret laptops (minimum 2)
- 4x6 Index Cards (labeled by number) for observers to submit questions and lessons learned

Room Configuration

Reserve rooms at the appropriate classification level that can accommodate all participants and observers (better to overestimate the size of space necessary). One or two smaller rooms may be needed for the Team Breakouts in addition to the main room holding the Exercise. The Team rooms should have flip charts, maps (as needed), sticky papers, and markers to aid with the discussion and brain storming assignments.

Consider the organizational layout of the main Exercise Execution room, circular or oval seating helps facilitate discussion, and helps Note Takers see everyone. Note takes should be distributed throughout the room in order to capture both main issues as well as side-bar discussion in their area. The room should contain audio/visual equipment for presentation graphics at the proper classification level. Display architectural drawings (if possible, laminated) showing connections and system interdependences in the main Exercise Execution room.

Consider the comfort and well-being of the participants by ensuring beverages, snacks, and facilities are readily available.

During the Exercise

Assign each participant a number and make number badges or name/number tents to identify who is speaking when the Note Takers are recording the conversations during the CTT. Ask participants to state their assigned number when speaking to help Note Takers more easily capture who is speaking.

At the CTT, prior to starting, taking breaks and re-starting the activities, all participants should be reminded of the classification level by the Security Lead or the Control Team Lead. Also ask participants to caveat known classified statements with an announcement of the classification level.

Appendix D: CTT Post-Exercise Analysis Resources

Analysis Table

The Analysis Table, broken up for readability in Figure 15 into three parts, is an excel spreadsheet used to document all of the details with each proposed attack as a unique row in the spreadsheet. A downloadable and tailorable template is on the CTT Intelink Website (§1.2).

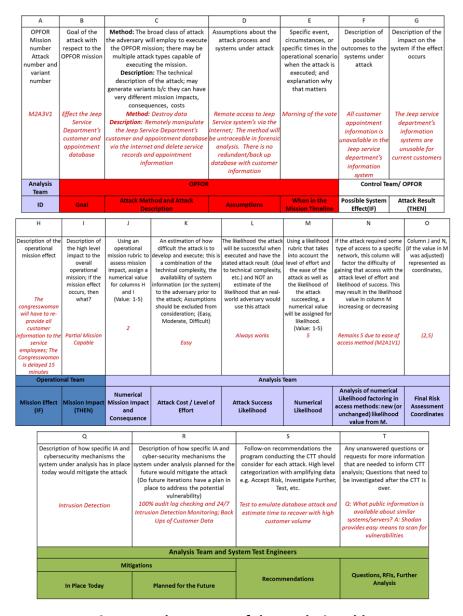


Figure 15 Three Parts of the Analysis Table

Using the Risk Matrix

The risk matrix is the primary visualization tool for a CTT. Alternate methodologies for analyzing and presenting results can be used. The CTT uses the National Institute for Standard (NIST) Special Publication 800-30, Revision 1 (Reference (g)) risk matrix to ensure consistency in risk assessments with the Risk Management Framework (Figure 16).

Cybersecurity risk, as with other risks, consists of likelihood on the vertical, or y, axis of the matrix, and impact/consequence on the horizontal, or x, axis. For cybersecurity risk, the likelihood component is more complex than simply a probability that the event will occur as is assessed for traditional risk matrices.

The likelihood factor consists of the threat and the vulnerability, Likelihood = f(threat, vulnerability), resulting in the risk equation being: Risk = f(threat, vulnerability, impact). Without a threat or a vulnerability, the risk would be 0. Threat, vulnerability, and impact have their own factors to consider when assessing the likelihood for cybersecurity:

threat = f(attacker, motive, target, access, capabilities, level of effort)
vulnerability = f(findable, penetrable, corruptible, concealable, irreversible)
impact = f(system susceptibility, duration, mission criticality)

Reducing cybersecurity risk then involves affecting the sub-factors within the three main factors. Increasing a threat's requisite level of effort, reducing the threat's access would cause the likelihood factor to be lower, as would reducing finable vulnerabilities. Reducing impact may focus on lowering system susceptibility or the duration of impact.

As previously stated, for a CTT, likelihood is generally not an assessment of the adversary's intent to conduct the specific attack, nor the probability the system will be exposed to the attack. Therefore the threat portion of likelihood is typically not assessed during analysis, but if the Program has dedicated intelligence support, the threat assessment can be factored in. Intelligence experts can be asked to provide more insight into adversary targeting or use the CTT findings to investigate targeting if unknown. The intelligence assessment may result in an increase or decrease to the likelihood value.

The Analysis Table provides a column to uniquely track and identify each of the attacks presented and analyzed for the CTT using a numbering technique. The numbering technique includes the OPFOR Mission number (M#), the attack number within that mission (A#), and the variant number for that specific attack (V#). The combination of the three letters and numbers serve as the unique identifier. For example, M2A1V2 indicates OPFOR mission 23, attack #1 within that mission, and variant #2 of that attack. This implies there is at least one other variant of attack 1 within mission 2 (M2A1V2).

Figure 16 below depicts three notional variants of mission 2, attack 1 plotted onto the risk matrix.

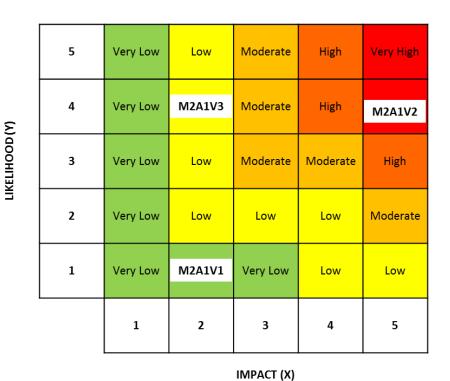


Figure 16. Notional Risk Matrix Depicting Three Attacks

Reading the risk on the matrix for M2A1V2:

- Successful execution of the second variant of attack 1 for OPFOR mission 2 would leave system non-mission capable.
- This attack is highly likely to work based on the assumptions that the adversary
 - Gains access and the required privileges on the network to execute the attack
 - Launches a successful effect against system under test

Since the likelihood factor can be subjective and depends heavily on the OPFOR subject matter expertise and incomplete intelligence assessments, cybersecurity testing should be planned for the areas of greatest concern to assess the probability more accurately.

Appendix E: CTT Checklist

Control Team

Step 1: Exercise Preparation:

	Recruit the Exercise participants:
	Operational Team Operational Team Operational Team
	Cyber Opposing Forces (OPFOR) Team
	Designate Leaders for Operational and OPFOR Teams
	Approve Operational Team's Mission (e.g., Intelligence, Surveillance, and
	Reconnaissance, Combat Search and Rescue) and background Operational
_	Scenario Approve OPFOR Team's Mission and Cyber Opposing Mission Objectives that
	include/exclude of classes of threat vectors (e.g., supply chain, insider threat,
	social media exploitation)
	Develop and approve initial Mission Impact Methodology
	Develop and approve Likelihood Assessment Methodology
	Set up controlled access repositories at the appropriate classification level to
_	store and share CTT information
	Obtain system under analysis Reconnaissance information
	Develop the Data Handling Plan for stowage and dissemination of classified
	material throughout CTT
	Develop Rules of Engagement (ROE) for the CTT and Teams
	Develop Exercise Schedule and Kickoff Agenda
	Develop Exercise Kickoff Briefs
	Train and Educate Team Leads, Data Analyst, and Note Takers
	Reserve the facilities, obtain proper equipment and supplies for Exercise
	Bring supplies to the Exercise, including notebooks or laptops for Note Takers
Step 2	2: Exercise Execution
	Keep each Team within the bounds that have been set by their perspective
	missions, ROE, and scenarios
	Adjudicate any questions or issues that arise
	Ensure participants are not sidetracked or bogged down on one point such that
	the exercise continues to flow
	Ensure Operational and OPFOR Teams are completing data products in the time
	allotted for each day of the Exercise.
	Ensure Note Takers capture the discussion and requests for information (RFIs)
	from participants
	Secure all Exercise materials (e.g., notes, drawings, and other data products)
	following the Data Handling Plan
	Recruit Post-Exercise Analysis participants from the CTT Teams
	Create timeline for Post-Exercise Analysis meetings
	Collect lessons learned and feedback from participants

E-1 Appendix E

Step 3: Post-Exercise Analysis

- □ Disseminate data products to analysis participants
- □ Refine and organize data in Analysis Table
- □ Track homework and requests for information completion
- □ Draft results briefs (Executive and Technical)

Step 4: Reporting

- Produce Technical Brief detailing the results of the CTT to System Engineering and Test Personnel
- □ Produce Executive Brief to Program Office

Operational Team

Step	1: Exercise Preparation Review all read ahead material or other preparation as requested by the Control Team Define Operational Mission and draft the Scenario, determine the plausibility and completeness of the mission orders and the background scenario Provide input to the initial Mission Impact Methodology Review documentation that will help step through the functions, interactions, communication requirements, procedures and systems used during: Mission preparation
	□ Mission execution
Stop '	Maintenance activities Properties
Steb 2	2: Exercise Execution
	Develop overall Operational Mission plan to execute in response to the mission orders provide by the Control Team Refine a brief that documents how operators would step through the functions interactions, communications, systems, and procedures for: Mission Planning Mission Execution Pre-mission and post-mission maintenance both scheduled and unscheduled Refine/update Mission Impact Methodology
Step 3	3: Post-Exercise Analysis
	Complete Working Meeting 1 and 2 Homework Participate in risk assessment analysis Review deliverables for accuracy and completeness
Step 4	4: Reporting
	Review draft Executive and Technical Briefs Support outbrief of technical results Provide feedback from Exercise to help improve CTT process

OPFOR Team

Step 1: Exercise Preparation:

- Review materials provided by the Control Team
- Review all system reconnaissance information prior to the Exercise
- □ Define OPFOR Mission
- Develop a list Cyber Opposing Mission Objectives, classes of cyber-attacks based on the reconnaissance review
- Provide input to the Likelihood Assessment Methodology

Step 2: Exercise Execution

- Develop a list of potential cyber-attack surface pathways
- Present potential threat vectors and cyber-attack methods applicable to each Cyber Opposing Mission Objective
- □ Assess likelihood of proposed cyber-attacks

Step 3: Post Exercise-Analysis

- □ Complete Working Meeting 1and 2 Homework
- Participate in Post-Exercise risk assessment analysis
- Review deliverables for accuracy and completeness

Step 4: Reporting

- Review draft Executive and Technical Briefs
- Support outbrief of technical results
- Provide feedback from Exercise to help improve CTT process